### Valley County Planning and Zoning

PO Box 1350 • 219 North Main Street Cascade, ID 83611-1350



Phone: 208-382-7115 Fax: 208-382-7119 Email: cherrick@co.valley.id.us

20

STAFF REPORT:

C.U.P. 21-26 Kinney Mountain Subdivision - Preliminary and Final Plat

**HEARING DATE:** 

October 14, 2021

TO:

Planning and Zoning Commission

STAFF:

OWNER

Cynda Herrick, AICP, CFM

Planning and Zoning Director

**APPLICANT/:** 

David and Janice Mlinar 1957 W Ditch Creek DR

Meridian ID 83646

SURVEYOR:

Dan Dunn

25 Coyote Trail Cascade, ID 83611

LOCATION/SIZE:

11857 Highway 55

RP14N03E129010

SESE of Section 12, T.14N, R.3E, Boise Meridian, Valley County, Idaho.

20 Acres

**REQUEST:** 

Single-Family Residential Subdivision

**EXISTING LAND USE:** 

Single-Family Residential – Home Plus Outbuildings

David and Janice Mlinar are requesting a conditional use permit for a two-lot single-family subdivision on 20 acres. Proposed lot sizes range from 2.49 acres to 17.6 acres.

There is currently a 3000-sqft home with detached garage on the proposed Lot 1. A metal 40-ft x 50-ft storage building is on the proposed Lot 2.

Lots would be accessed from Highway 55 using separate driveways. Both driveways currently exist but will need approved permits from Idaho Transportation Department.

Individual wells and individual septic systems are proposed. Lot 1 has existing power, propane tank, telephone, septic system, and well. Lot 2 has electrical utilities.

Property is mostly timbered. There is a small pond and wetland area. The proposed ingress/egress easement across Lot 1 would allow owners of Lot 2 to access adjacent State of Idaho land.

The home is addressed at 11857 Highway 55.

#### FINDINGS:

- 1. The application was submitted on August 27, 2021.
- Legal notice was posted in the Star News on September 23, 2021, and September 30, 2021.
  Potentially affected agencies were notified on September 14, 2021. Neighbors within 300 feet of the property line were notified by fact sheet sent September 16, 2021. The site was posted on October 5, 2021. The notice and application were posted online at www.co.valley.id.us/public-hearing-information on September 14, 2021.
- 3. Agency comment received:

Central District Health requires an application, test holes, and engineer report before further comment can be made. (Sept. 17, 2021)

4. Neighbor comment received:

Jan Lingenfelder, 11853 Highway 55, is opposed to a subdivision next door to her. (Oct. 5, 2021)

- 5. Physical characteristics of the site: Mountainous and mostly timbered.
- 6. The surrounding land use and zoning includes:

North: State of Idaho Land (Timber) South: Single-family Residential

East: Single-family Residential and Agricultural (Grazing)

West: State of Idaho Land (Timber)

- 7. Valley County Code (Title 9): In Table 9-3-1, this proposal is categorized under:
  - 2. Residential Uses (c) Subdivision for single-family subdivision.

Review of Title 9 - Chapter 5 Conditional Uses and Title 10 should be done.

#### 9-5A-1: GRADING:

A. Permit Required: Grading to prepare a site for a conditional use or grading, vegetation removal, construction or other activity that has any impact on the subject land or on adjoining properties is a conditional use. A conditional use permit is required prior to the start of such an activity.

#### E. Site Grading Plan:

1. The conditional use permit application shall include a site grading plan, or preliminary site grading plan for subdivisions, clearly showing the existing site topography and the proposed final grades with elevations or contour lines and specifications for materials and their placement as necessary to complete the work. The plan shall demonstrate compliance with best management practices for surface water management for permanent management and the methods that will be used during construction to control or prevent the erosion, mass movement, siltation, sedimentation, and blowing of dirt and debris caused by grading, excavation, open cuts, side slopes, and other site preparation and development. The plan shall be subject to review of the county engineer and the soil conservation district. The information received from the county engineer, the soil conservation

district, and other agencies regarding the site grading plan shall be considered by the planning and zoning commission and/or the board of county commissioners in preparing the conditions of approval or reasons for denial of the applications. (Ord. 10-06, 8-23-2010)

- For subdivisions, preliminary site grading plans and stormwater management plans must be
  presented for review and approval by the commission as part of the conditional use permit
  application. However, prior to construction of the infrastructure, excavation, or recordation of the final
  plat, the final plans must be approved by the county engineer. (Ord. 10-06, 8-23-2010; amd. Ord. 115, 6-6-2011)
- G. Stormwater Management Plan: Prior to issuance of building permits, the administrator must receive a certification from the developer's engineer verifying that the stormwater management plan has been implemented according to approved plans. (Ord 10-06, 8-23-2010)

#### 9-5B-4: EMISSIONS:

C. Wood Burning Devices: Wood burning devices shall be limited to one per site. Wood burning devices shall be certified for low emissions in accordance with EPA standards. (Ord. 10-06, 8-23-2010)

#### 9-5C-2: MINIMUM LOT AREA:

- B. New Subdivisions:
  - 1. Single-Family Residences: New subdivisions for single-family residences shall provide the following minimum lot sizes:
    - a. One acre where individual sewage disposal systems and individual wells are proposed.

#### 9-5C-6: **DENSITY**:

- A. The density of any residential development or use requiring a conditional use permit shall not exceed two and one-half (2.5) dwelling units per acre, except for planned unit developments or long-term rentals. Long-term rental density can be determined by the Planning and Zoning Commission in regards to compatibility with surrounding land uses and will require a deed restriction.
- B. Density shall be computed by dividing the total number of dwelling units proposed by the total acreage of land within the boundaries of the development. The area of existing road rights of way on the perimeter of the development and public lands may not be included in the density computation. (Ord. 11-5, 6-6-2011; amd. Ord. 20-12, 7-6-2020)

#### 10-5-1: STREET AND UTILITY IMPROVEMENTS:

- A. Installation Required: Public street, utility, conduit for fiber optics, and other off site improvements, as hereinafter listed, shall be installed in each new subdivision at the subdivider's expense or at the expense of the party agreeing to install the same, in accordance with the minimum standards set forth below prior to the acceptance of any final plat for recordation, except as provided in subsections C and D of this section. A right of way permit will be required (see section5-7-2of this code).
- B. Acceptance By County: The county shall not accept the dedication of any public rights of way and any easements shown on the plat, together with appurtenant facilities lying therein which the county would have a duty to maintain after dedication, which are not improved, or construction thereof guaranteed in accordance with the provisions of this title or with the policies, standards, designs and specifications set forth in the road and street specifications adopted by Valley County. The Valley County Board of Commissioners have the sole discretion to set the level of service for any public road; the level of service can be changed. All plats shall contain in their notes this statement: "The Valley County Board of Commissioners have the sole discretion to set the level of service for any public road; the level of service can be changed."

Dedication of public rights-of-way does not guarantee that the public road will be maintained by Valley County. Public rights of way are allowed with roads that are maintained by homeowners.

Public rights of way shall be provided through properties to adjacent lands for the purpose of circulation, when reasonable.

- D. Declaration Of Installation Of Utilities: A declaration of installation of utilities shall also be recorded. The declaration shall describe the utilities that will be placed by the subdivider, verify when the utilities will be installed and state that Valley County will have no responsibility for the installation or maintenance of utilities. If all utilities are not installed prior to recordation of the plat, a note shall be placed on the face of the plat that states: "Utilities have not been installed at the time of recordation of this plat".
- E. Connection To Public Road Required: The county shall not accept any new subdivision unless the streets within the subdivision, whether public or private, are connected directly to an existing public road. In the event the subdivision is not connected to a public road with an approved minimum standard as determined by the Valley County Road Director, then the subdivider shall construct, or guarantee the construction as provided by this title, a connector road to county standards, either private roads or public roads, which shall provide access to the subdivision. All subdivisions shall be required to be accessed by a road system that meets the minimum standard as determined by the Valley County Road Director. When access has historically been provided through the subdivision to other ownerships, the subdivider shall provide for continuation of the public right of way. (Ord. 13-5, 9-16-2013; amd Ord. 21-08, 6-28-2021)

#### **SUMMARY:**

Compatibility Rating: Staff's compatibility rating is a +25.

The Planning and Zoning Commission should do their own compatibility rating prior to the meeting (form with directions attached).

#### STAFF COMMENTS:

- 1. The final plat (Pages 1 and 2) has not yet been submitted. It will need reviewed and approved by both the Valley County Surveyor and the Valley County Cartographer.
- 2. The underground power easement should be added to the final plat.
- 3. Approval from Idaho Transportation Department is required.
- 4. Draft CCRs have <u>not</u> been submitted. Will there be CCRs?
- 5. Approval letter is required from Cascade Fire District.
- 6. This subdivision is not within an irrigation district.
- 7. A note on the plat limits each lot to two wood burning devices; Valley County Code states a maximum of one per lot (9-5B-4)

#### **ATTACHMENTS:**

- Conditions of Approval
- Blank Compatibility Evaluation and Instructions
- Compatibility Evaluation by Staff
- Vicinity Map
- Aerial Map
- Map with Nearby Subdivisions
- Assessor Plat T.14N R.3E Sec. 12
- Proposed Plat
- Pictures Taken October 5, 2021
- Responses

#### **Conditions of Approval**

- 1. The application, the staff report, and the provisions of the Land Use and Development Ordinance are all made a part of this permit as if written in full herein.
- 2. Any change in the nature or scope of land use activities shall require an additional Conditional Use Permit.
- 3. The final plat shall be recorded within two years, or this permit will be null and void.
- 4. The issuance of this permit and these conditions will not relieve the applicant from complying with applicable County, State, or Federal laws or regulations or be construed as permission to operate in violation of any statute or regulations. Violation of these laws, regulations or rules may be grounds for revocation of the Conditional Use Permit or grounds for suspension of the Conditional Use Permit.
- 5. A Declaration of Installation of Utilities shall be placed on the face of the plat if all utilities are not in place at the time of recordation.
- 6. Approval from Idaho Transportation Department is required prior to recording the final plat.
- 7. A letter of approval is required from Cascade Fire prior to recording the final plat.
- 8. CCR's should address, lighting, wildfire prevention, noxious weeds, and limit each lot to one wood burning device.
- 9. All lighting must comply with the Valley County Lighting Ordinance.
- 10. Shall place addressing numbers at each driveway and each residence.

**END OF STAFF REPORT** 

### Compatibility Questions and Evaluation

Matrix Line # / Use:	Prepared by:
Response YES/NO X Value	Use Matrix Values:
(+2/-2) X 4	1. Is the proposed use compatible with the dominant adjacent land use?
(+2/-2) X 2	2. Is the proposed use compatible with the other adjacent land uses (total and average)?
(+2/-2) X 1	3. Is the proposed use generally compatible with the overall land use in the local vicinity?
(+2/-2) X 3	Site Specific Evaluation (Impacts and Proposed Mitigation)  4. Is the property large enough, does the existence of wooded area, or does the lay of the land help to minimize any potential impacts the proposed use may have on adjacent uses?
(+2/-2) X 1	5. Is the size or scale of proposed <u>lots and/or</u> structures similar to adjacent ones?
(+2/-2) X 2	6. Is the traffic volume and character to be generated by the proposed use similar to the uses on properties that will be affected by proximity to parking lots, on- site roads, or access roads?
(+2/-2) X 2	7. Is the potential impact on adjacent properties due to the consuming or emission of any resource or substance compatible with that of existing uses?
(+2/-2) X 2	8. Is the proposed use compatible with the abilities of public agencies to provide service or of public facilities to accommodate the proposed use demands on utilities, fire and police protection, schools, roads, traffic control, parks, and open areas?
(+2/-2) X 2	9. Is the proposed use cost effective when comparing the cost for providing public services and improving public facilities to the increases in public revenue from the improved property?
Sub-Total (+)	
Sub-Total ()	
Total Score	

The resulting values for each questions shall be totaled so that each land use and development proposal receives a single final score.

#### 9-11-1: APPENDIX A, COMPATIBILITY EVALUATION:

A. General: One of the primary functions of traditional zoning is to classify land uses so that those which are not fully compatible or congruous can be geographically separated from each other. The county has opted to substitute traditional zoning with a multiple use concept in which there is no separation of land uses. Proposed incompatible uses may adversely affect existing uses, people, or lands in numerous ways: noise, odors, creation of hazards, view, water contamination, loss of needed or desired resources, property values, or infringe on a desired lifestyle. To ensure that the county can continue to grow and develop without causing such land use problems and conflicts, a mechanism designed to identify and discourage land use proposals which will be incompatible at particular locations has been devised. The compatibility evaluation of all conditional uses also provides for evaluations in a manner which is both systematic and consistent.

#### B. Purpose; Use:

- 1. The compatibility rating is to be used as a tool to assist in the determination of compatibility. The compatibility rating is not the sole deciding factor in the approval or denial of any application.
- Staff prepares a preliminary compatibility rating for conditional use permits, except for conditional use permits for PUDs. The commission reviews the compatibility rating and may change any value.
- C. General Evaluation: Completing the compatibility questions and evaluation (form);
  - 1. All evaluations shall be made as objectively as possible by assignment of points for each of a series of questions. Points shall be assigned as follows:
    - Plus 2 assigned for full compatibility (adjacency encouraged).
    - Plus 1 assigned for partial compatibility (adjacency not necessarily encouraged).
    - 0 assigned if not applicable or neutral.
    - Minus 1 assigned for minimal compatibility (adjacency not discouraged).
    - Minus 2 assigned for no compatibility (adjacency not acceptable).
  - Each response value shall be multiplied by some number, which indicates how important that particular response is relative to all the others. Multipliers shall be any of the following:
    - x4 indicates major relative importance.
    - x3 indicates above average relative importance.
    - x2 indicates below average relative importance.
    - x1 Indicates minor relative Importance.
- D. Matrix Questions 1 Through 3: The following matrix shall be utilized, wherever practical, to determine response values for questions one through three (3). Uses classified and listed in the left hand column and across the top of the matrix represent possible proposed, adjacent, or vicinity land uses. Each box indicates the extent of compatibility between any two (2) intersecting uses. These numbers should not be changed from proposal to proposal, except where distinctive uses arise which may present unique compatibility considerations. The commission shall determine whether or not there is a unique consideration.

#### E. Terms:

DOMINANT ADJACENT LAND USE; Any use which is within three hundred feet (300') of the use boundary being proposed; and

- 1. Comprises at least one-half  $(^{1}/_{2})$  of the adjacent uses and one-fourth  $(^{3}/_{4})$  of the total adjacent area, or
- 2. Where two (2) or more uses compete equally in number and are more frequent than all the other uses, the one with the greatest amount of acreage is the dominant land use; or
- 3. In all other situations, no dominant land use exists. When this occurs, the response value shall be zero.

LOCAL VICINITY; Land uses within a one to three (3) mile radius. The various uses therein should be identified and averaged to determine the overall use of the land.

#### F. Questions 4 Through 9:

- In determining the response values for questions 4 through 9, the evaluators shall consider the information contained in the application, the goals and
  objectives of the comprehensive plan, the provisions of this title and related ordinances, information gained from an actual inspection of the site, and
  information gathered by the staff.
- 2. The evaluator or commission shall also consider proposed mitigation of the determined impacts. Adequacy of the mitigation will be a factor.

APPENDIXA

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Matrix Line # / Use:	Prepared by:
YES/NO X Value	Use Matrix Values:
(+2/-2) - / X 4 - 4	1. Is the proposed use compatible with the dominant adjacent land use?
(+2/-2) + > X 2 + 4	2. Is the proposed use compatible with the other adjacent land uses (total and average)?
(+2/-2) <del>//</del> X 1 <u>//</u>	3. Is the proposed use generally compatible with the overall land use in the local vicinity?  **Mostly by w/ Some loss to the local state of the l
(+2/-2) <u>+2</u> × 3 +6	Site Specific Evaluation (Impacts and Proposed Mitigation)  4. Is the property large enough, does the existence of wooded area, or does the lay of the land help to minimize any potential impacts the proposed use may have on adjacent uses?  Yes, a large parcel with
(+2/-2) <u>+2</u> x 1 <u>+2</u>	5. Is the size or scale of proposed <u>lots and/or</u> structures similar to adjacent ones?
(+2/-2) <u>+2</u> x 2 +4	6. Is the traffic volume and character to be generated by the proposed use similar to the uses on properties that will be affected by proximity to parking lots, on-site roads, or access roads?
(+21-2) <u>+2</u> x 2 <u>+4</u>	7. Is the potential impact on adjacent properties due to the consuming or emission of any resource or substance compatible with that of existing uses?
(+2/-2) +2x 2 +4	8. Is the proposed use compatible with the abilities of public agencies to provide service or of public facilities to accommodate the proposed use demands on utilities, fire and police protection, schools, roads, traffic control, parks, and open areas?
(+2/-2) +2x 2 +4	9. Is the proposed use cost effective when comparing the cost for providing public services and improving public facilities to the increases in public revenue from the improved property?

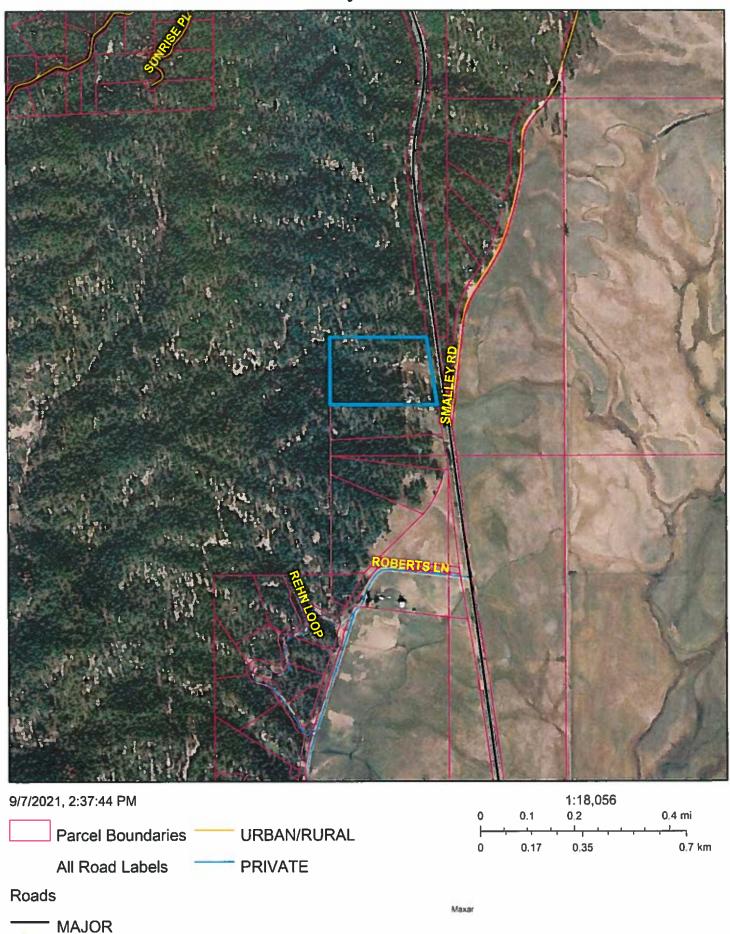
The resulting values for each questions shall be totaled so that each land use and development proposal receives a single final score.

Sub-Total

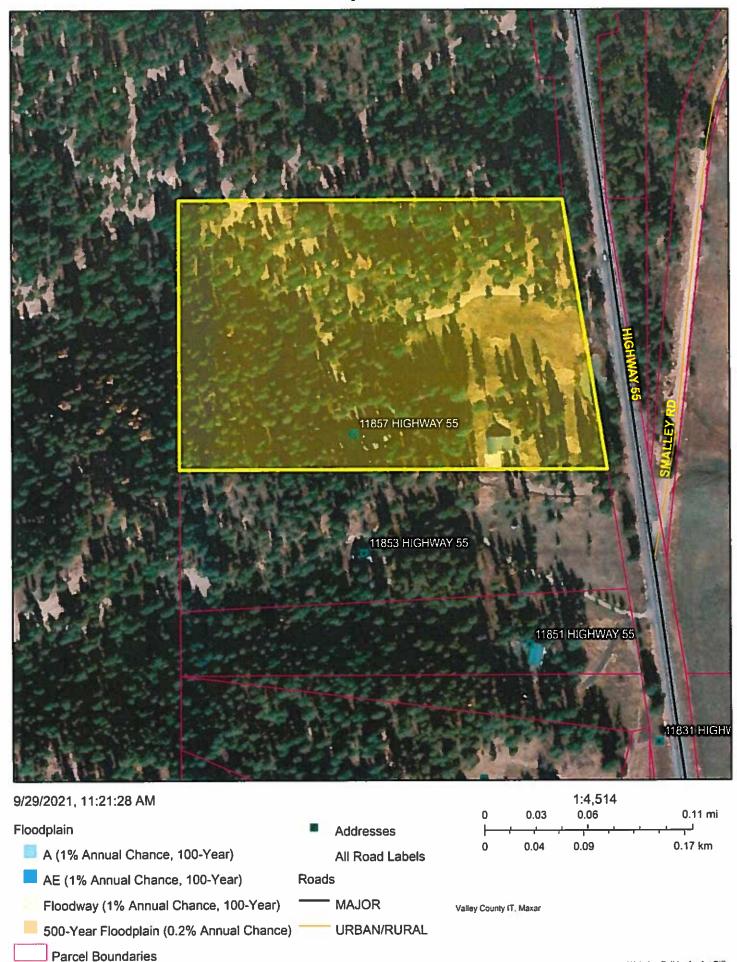
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**Total Score** 

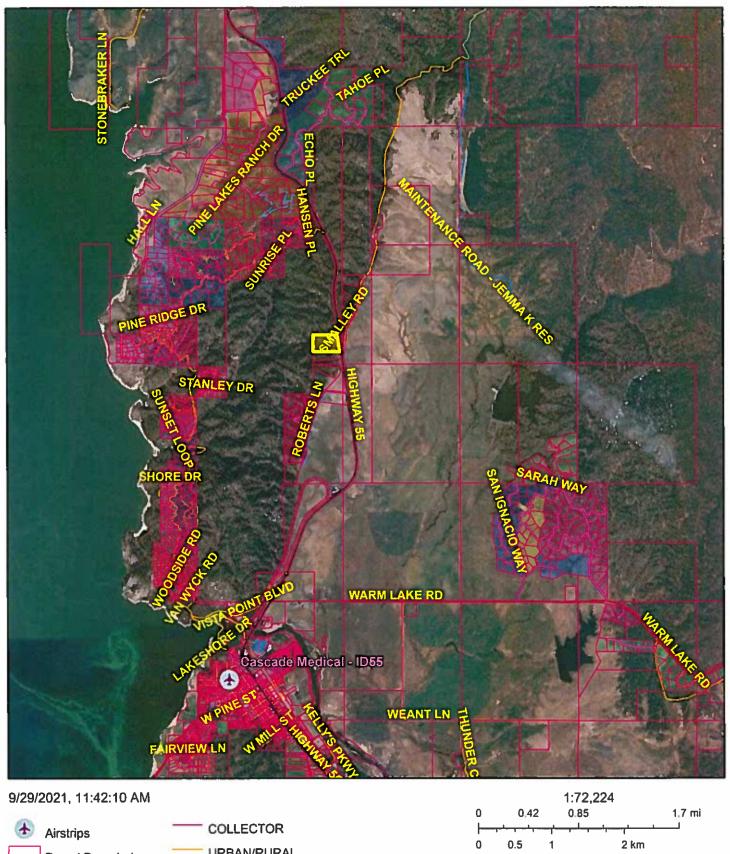
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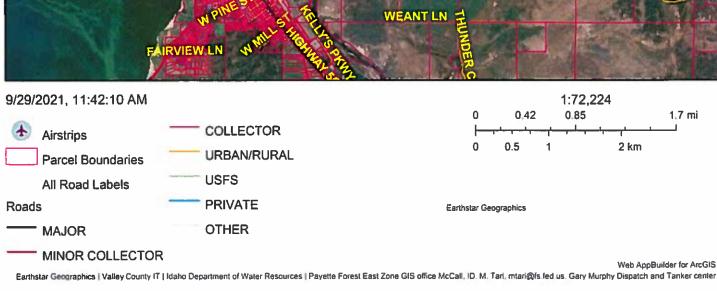


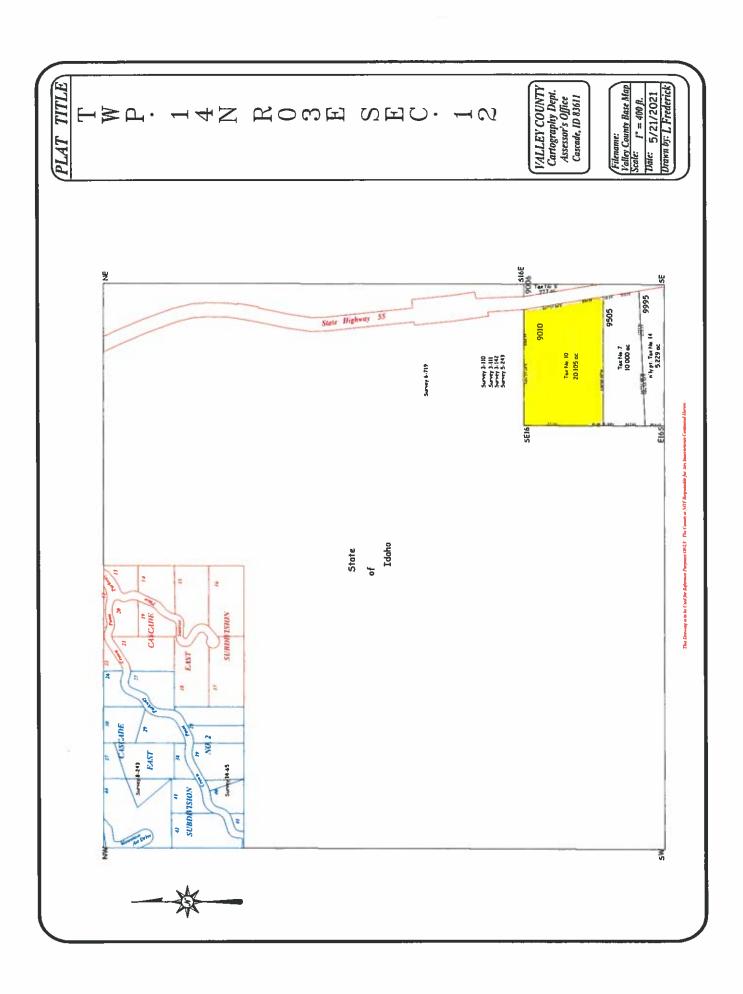
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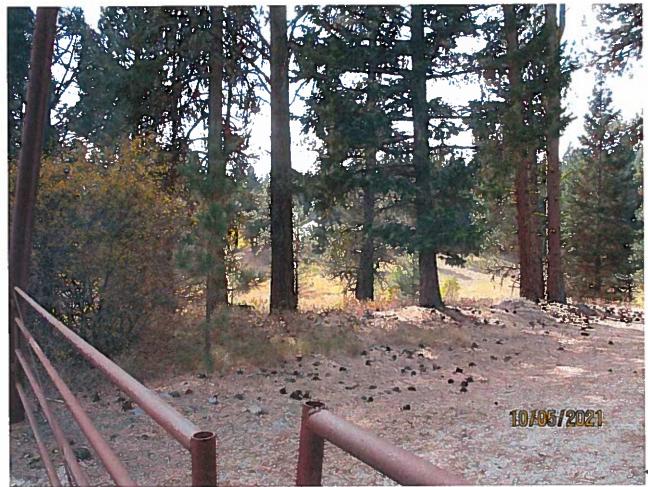


## C.U.P. 21-26 - Nearby Subdivisions















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	ī.	We have No Objections to this	s Proposal.				
	2.	We recommend Denial of this	Proposal.				
	3.	Specific knowledge as to the	exact type of u	se must be pr	ovided before we ca	n comment on this	Proposal.
X	4.	We will require more data con					
KÍ	5	Before we can comment conc of: Thigh seasonal g	erning individu ground water	al sewage dis		e more data conce	rning the depth
	6.	This office may require a study waters.	y to assess the	impact of nul	trients and pathogen	s to recelving gro	and waters and surface
	7.	This project shall be reviewed availability.	by the Idaho (	Department of	f Water Resources co	oncerning well con	struction and water
	8.	After written approvals from a	appropriate en	tities are subr	nitted, we can appro	ve this proposal fo	or:
		☐ centrał sewage ☐ interim sewage ☐ individual sewa	• [	community central wat hindividual v	·	Commu	nity water well
П	۵	The following plan(s) must be	submitted to	and approved	l by the Idaho Depar	tment of Fovironn	nental Quality
اسا	J.	central sewage	. [		/ sewage system	☐ commu	
	10.	Run-off is not to create a mosq	uito breeding p	oroblem			
	11:	This Department would recom considerations indicate appro		l until high sea	asonal ground water	can be determine	ed if other
	12.	If restroom facilities are to be Regulations.	installed, then	a sewage sys	stem MUST be install	ed to meet Idaho	State Sewage
	13.	We will require plans be subm food establish beverage esta	ment	swimn 🔲	any: ning pools or spas ry store	Child ca	are center
M	14.	Application	1, Tost	holes,	AND ENGI	LERING	report
		required be	Lore w	o con	comment La	1.	this proposal.
			<u> </u>			_ Reviewed By: _	RUKR
							Date: 7/1/12/

From: Jan Lingenfelder < jan4287@gmail.com>

Sent: Tuesday, October 5, 2021 8:10 PM To: Cynda Herrick <cherrick@co.valley.id.us>

Subject: Kinney Moutain Subdivision @11857 Highway 55

Hi, my name is Jan Lingenfelder and I live at 11853 Hwy 55, Cascade. We moved here 2 years ago because of the secluded and quiet area away from Subdivisions etc. This email is to voice our objections to the building of the Kinney Moutain Subdivision right next store to us. Please let me know you received this email. Thank you, Jan Lingenfelder