

Valley County Board of Commissioners

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SHERRY MAUPIN
Commissioner
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DOUGLAS A. MILLER
Clerk
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**IN THE OFFICE OF THE VALLEY COUNTY BOARD OF COMMISSIONERS
CASCADE, IDAHO
October 17, 2022**

PRESENT: **ELTING HASBROUCK (CHAIRMAN)**
 SHERRY MAUPIN (COMMISSIONER)
 DOUGLAS MILLER (CLERK)

Excused Absence: **EDGAR ALLEN (COMMISSIONER)**

Chairman, Elting Hasbrouck led the Pledge of Allegiance.

Chairman Hasbrouck presented the commissioners' agenda for October 17, 2022. Chairman Hasbrouck made a motion to approve the commissioners' agenda for October 17, 2022. Commissioner Maupin seconded the motion. No further discussion, all in favor. Motion passed to approve the commissioners' agenda for October 17, 2022.

Chairman Hasbrouck presented the commissioner meeting minutes from September 19, 2022, September 29, 2022, and October 4, 2022. Commissioner Maupin made a motion to approve the commissioner meeting minutes from September 19, 2022, September 29, 2022, and October 4, 2022. Chairman Hasbrouck seconded the motion. No further discussion, all in favor. Motion passed to approve the commissioner meeting minutes from September 19, 2022, September 29, 2022, and October 4, 2022.

Senior Deputy Auditor, Rheta Clingan presented the commissioners with Fiscal Year 2022 & Fiscal Year 2023 claims and board order claims.

Fiscal Year 2022 Claims

General Fund	\$45,242.92
District Court	\$84.00

Total:	\$45,326.92
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Fiscal Year 2023 Claims

General Fund	\$16,057.00
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Total:	\$16,057.00
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Chairman Hasbrouck made a motion to approve the claims as presented for Fiscal Year 2022 and Fiscal Year 2023. Commissioner Maupin seconded the motion. No further discussion, all in favor. Motion passed to approve the claims as presented for Fiscal Year 2022 and Fiscal Year 2023.

Stephanie Nelson with Wildfire Prevention & Associates presented on the Jug Hazardous Fuel Treatment for Unit 6. She advised that there had been three bids received for the project. Chairman Hasbrouck opened the first bid from \$1,095 Specialized Land Works for per acre cost of \$1,095 for a total of \$11,770.50. Chairman Hasbrouck opened the second bid from D&D for \$2,250 per acre for a total of \$13,275. Chairman Hasbrouck opened the third bid from Baron Loper for \$1,690.00 per acre for a total of \$9,971.00. Chairman Hasbrouck made a motion to accept the bid from Baron Loper for \$1,690.00 per acre for a total of \$9,971.00 for Jug Hazardous Fuel Treatment for Unit 6. Commissioner Maupin seconded the motion. No further discussion, all in favor. Motion passed to accept the bid from Baron Loper for Jug Hazardous Fuel Treatment for Unit 6 for \$1,690.00 per acre for a total of \$9,971.00.

Kacie Bracht was in attendance to introduce her new business Rise Up2Thrive and provided the commissioners with a presentation regarding the service that would be provided to the community. She explained that Rise Up2Thrive would be serving victims/survivors of domestic violence, sexual assault, and human trafficking. She provided a detailed account of the services that are available. She discussed the fundraising events that had occurred and explained how the funding would be utilized. She introduced those individuals who are directly involved with Rise Up2Thrive, and they provided an overview of goals that they are attempting to accomplish.

Chairman Hasbrouck began the workshop with Idaho Department of Lands & Idaho Parks and Recreation to discuss endowment lands within Valley County. Commissioner Maupin explained that she had asked for the workshop and provided a brief overview of her questions that she has regarding finding partnerships for the designated areas. Those in attendance were members of Idaho Department of Lands, City of McCall, Valley County Recreation Department and Payette Land Trust. Those in attendance conducted a question-and-answer session amongst each other during the workshop. The main topic of discussion was Idaho State owned lands that are placed up for auction. Commissioner Maupin advised that further conversation needs to take place with the work group identify other areas of critical concern. Michelle Groenevelt with the City of McCall also presented on other concerns that need to be defined and review regulation of

buildings on water bodies. There were suggestions to have continued workshops amongst those who attended the meeting today and bring the matter back to a commissioner meeting in the future. Recreation Planner, David Bingaman discussed the creation of another planning committee that would be discussing the matter in detail.

University of Idaho Extension Educator, Melissa Hamilton presented the annual standard University of Idaho Extension Agreement for the commissioners to review and consider approving. The commissioners requested that the standard agreement be reviewed by the Valley County Prosecuting Attorney's Office before the matter was brought back to the commissioners for approval.

Human Resource Director, Pat Duncan began the discussion regarding the Valley County Road Department Reorganization. She explained the ideas that were being discussed for the options of having two separate assistant supervisors. She advised one assistant supervisor would be responsible for supervision of the north part of the county and one assistant supervisor would be responsible for supervision of staff on the south part of the county. She provided an overview of the benefit having two assistant supervisors instead of one supervisor. The commissioners had the opportunity to ask specific questions regarding the proposal and Human Resource Director, Pat Duncan provided a response. Commissioner Maupin made a motion to approve the Valley County Road Department Reorganization as presented. Chairman Hasbrouck seconded the motion. No further discussion, all in favor. Motion passed to approve the Valley County Road Department Reorganization.

Road Director, Jeff McFadden presented on the Joe's Road homeowner improvement that was previously before the Valley County Board of County Commissioners. Jeff explained the steps that he had taken to have the road inspected by Parametrix. Mr. Craig Derrick who was the homeowner who was conducting the improvement of Joe's Road presented to the commissioners on work that had been completed. Commissioner Maupin had questions on what was needed to have the road brought up to county standards. Road Director, Jeff McFadden explained the recommendations from Parametrix to bring Joe's Road up to county standards. The commissioners asked for input from Chief Deputy Prosecuting Attorney, Brian Oakey. Mr. Oakey recommended that the commissioners follow the recommendations of the engineer report and there should be documentation outlining the variances. The commissioners deliberated on the request and advised that moving forward a formal process needed to be identified. Planning & Zoning Director, Cynda Herrick voiced her concerns regarding Valley County vacationing the right of way and advised that in the future additional rules should be established. Brian Oakey provided the commissioners with recommendations regarding the issue involving Joe's Road but explained that additional research needed to be conducted. Mr. Bill Hendrix who had been completing the road construction of Joe's Road provided the commissioners with an overview of road work that had been completed. Planning & Zoning Director, Cynda Herrick provided a recommendation to the commissioners about a possible solution. Chairman Hasbrouck made a motion to have a public hearing to potentially convert Joe's Road to a private road. Commissioner Maupin seconded the motion. No further discussion, all in favor. Motion passed to have a public hearing to consider converting Joe's Road to a private road.

Treasurer, Johanna Defoort provided a recommendation to increase the Buildings & Grounds debit card to \$7,500. Commissioner Maupin made a motion to approve. Chairman Hasbrouck

seconded the motion. No further discussion, all in favor. Motion passed to approve the increase of the Buildings & Grounds debit card to \$7,500.

Treasurer, Johanna Defoort provided a recommendation to have a permanent increase to the Prosecuting Attorney card to \$5,000. Commissioner Maupin made a motion to approve. Chairman Hasbrouck seconded the motion. No further discussion, all in favor. Motion passed to approve the Prosecuting Attorney debit card increase to \$5,000.

Human Resource Director, Pat Duncan presented on behalf of the Daycare Committee to request approval to apply for a grant to establish a daycare at the Cascade Senior Center. She was also asking for approval to potentially partner with WICAP and the Cascade School District. Ms. Sharon Martin presented on behalf of the Cascade Senior Center and voiced concerns. Chairman Hasbrouck made a motion to approve the application for the Child Care Expansion Grant with Idaho Workforce Development Council and partnership with WICAP. Commissioner Maupin seconded the motion. No further discussion, all in favor. Motion passed to approve the application for the Child Care Expansion Grant with Idaho Workforce Development Council and partnership with WICAP.

Chairman Hasbrouck advised that the commissioners would be convening as the Valley County EMS Board at 11:30 a.m. and began the discussion related to the proposed contracts for EMS services in Fiscal Year 2023. Clerk, Douglas Miller advised that Cascade Rural Fire was requesting a modification. After deliberation the commissioners chose not to modify the existing contract. Chairman Hasbrouck made a motion to approve proposed contract with Donnelly Rural Fire, Cascade Rural Fire and McCall Rural Fire. Commissioner Maupin seconded the motion. No further discussion, all in favor. Motion passed to approve the EMS Contracts with Donnelly Rural Fire, Cascade Rural Fire and McCall Rural Fire.

The commissioners recessed for lunch at 11:40 a.m.

The commissioners returned from lunch at 1:12 p.m.

Recreation Director, Larry Laxson presented on a request for a letter of support for a RAC Grant that would be applied for by the Recreation Department. Commissioner Maupin made a motion to approve the letter of support for the RAC Grant. Chairman Hasbrouck seconded the motion. No further discussion, all in favor. Motion passed to approve the letter of support for the recreation departments RAC Grant Application.

Planning & Zoning Director, Cynda Herrick presented on Saddle Rock Subdivision Final Plat. Ms. Heidi Schneider provided additional testimony to the commissioners regarding Saddle Rock Subdivision Final Plat. Commissioner Maupin made a motion to approve the final plat for Saddle Rock Subdivision; validate Sawtooth LP, Saddle Rock DR, Dakota Way, and Challis LN as private roads that will be added to the Valley County Official Road Name List; accept the Declaration of Private Roads; accept the Declaration of Installation of Utilities; accept the Declaration of Covenants, Conditions, Restrictions, and Easements; and authorize the Chairman to sign the final plat.

This motion is made with the understanding that all interior roads are private roads and Valley County has no responsibility thereto; and the subdivision accesses onto State Highway 55, which is a state road and is maintained by Idaho Transportation Department.

Chairman Hasbrouck seconded the motion. No further discussion, all in favor. Motion passed to approve Saddle Rock Subdivision Final Plat.

McCall City Planner, Brian Parker presented on the findings of facts and conclusions of law for PUD 22-02 Coy Estates. Valley County Chief Prosecuting Attorney, Brian Oakey provided further comments to the commissioners and provided an overview of modifications that had been recommended by him related to the PUD 22-02 Coy Estates. Commissioner Maupin made a motion to approve the findings of facts and conclusions of law for PUD 22-02 Coy Estates. Chairman Hasbrouck seconded the motion. No further discussion, all in favor. Motion passed to approve the findings of facts and conclusions of law for PUD 22-02 Coy Estates.

Chairman Hasbrouck made a motion to go into Executive Session per Idaho Code 74-206 1(d)-"To consider records that are exempt from disclosure as provided in Chapter 1, Title 74, Idaho Code."-Indigent & Charity Commissioner Maupin seconded the motion. No further discussion, by roll call vote all commissioners voted aye. The commissioners went into Executive Session per Idaho Code 74-206 1(d)-Indigent & Charity at 1:48 p.m.

Chairman Hasbrouck brought the commissioners out of Executive Session per Idaho Code 74-206 1(d)-Indigent & Charity at 1:55 p.m.

Decision after Executive Session per Idaho Code 74-206 1(d)-Indigent & Charity

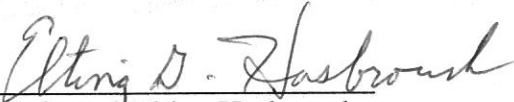
22-NG53 LIEN
22-NG53 APPROVAL CREMATION
22-HR052 LIEN
22-HR052 APPROVAL CREMATION
22-KP53 LIEN
22-KP53 APPROVAL BURIAL

Chairman Hasbrouck made a motion to go into Executive Session per Idaho Code 74-206 1(b)-"To consider the evaluation, dismissal or disciplining of, or to hear complaints or charges brought against, a public officer, employee, staff member or individual agent, or public-school student."-Personnel. Commissioner Maupin seconded the motion. No further discussion, by roll call vote all commissioners voted "aye". The commissioners went into Executive Session per Idaho Code 74-206 1(b)-Personnel at 2:00 p.m.

Chairman Hasbrouck brought the commissioners out of Executive Session per Idaho Code 74-206 1(b)-Personnel at 2:48 p.m. No decision was made after the Executive Session per Idaho Code 74-206 1(b)-Personnel.

Chairman Hasbrouck began the Valley County Waterways Joint Work Session. Members of the McCall City Council participated virtually or in person. Members of Logan Simpson were also in attendance to provide a presentation regarding the plan that they had developed. A copy of the PowerPoint presentation will be appended to the commissioner meeting minutes.

The commissioners adjourned at 4:51 p.m.


Chairman, Elting Hasbrouck

Attest:

Douglas Miller, Clerk

**Waterways Management Plan
A Sustainable And Adaptable
Plan –
Preserving What We Love**

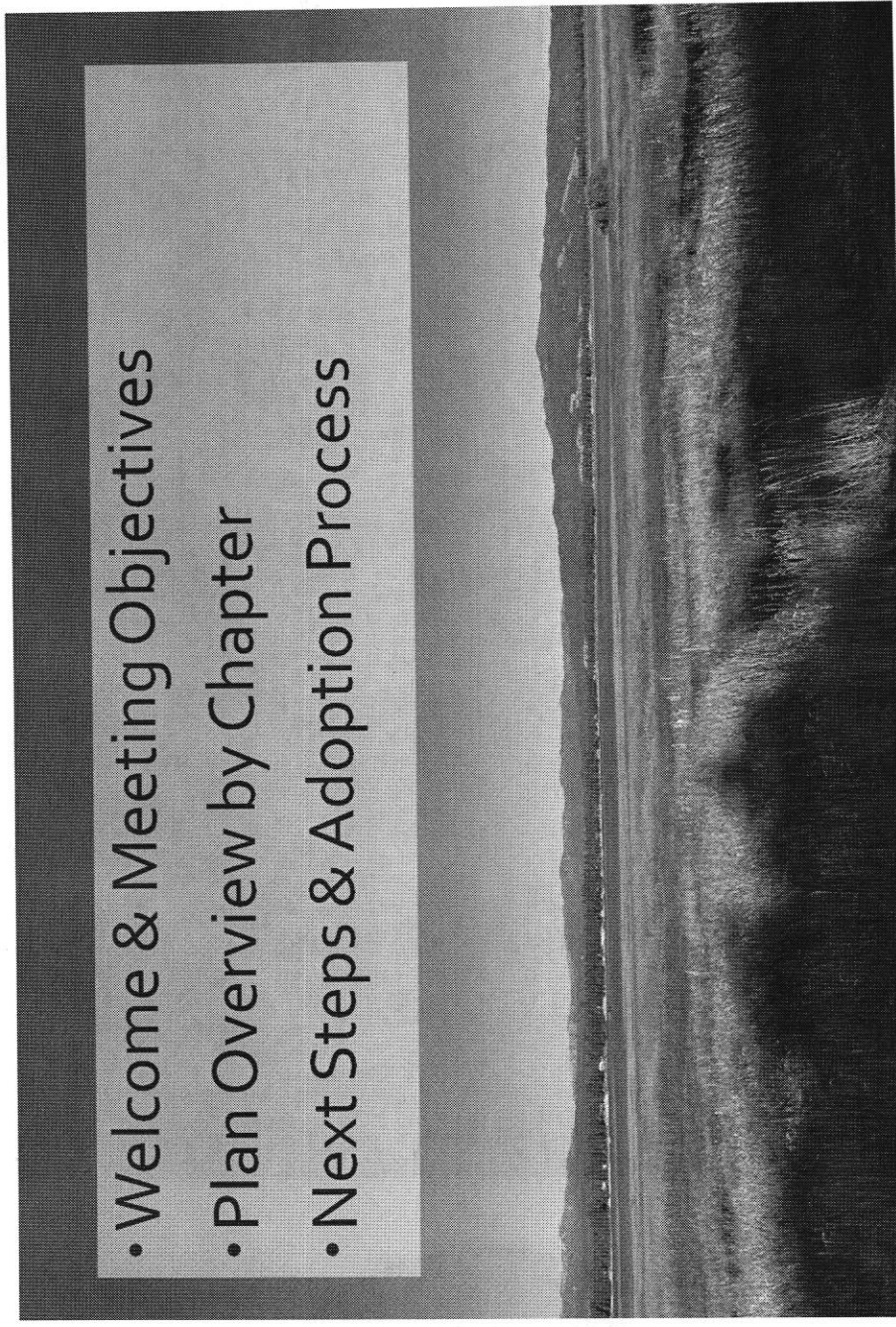
Joint Worksession of Valley County Elected Officials

October 17, 2022

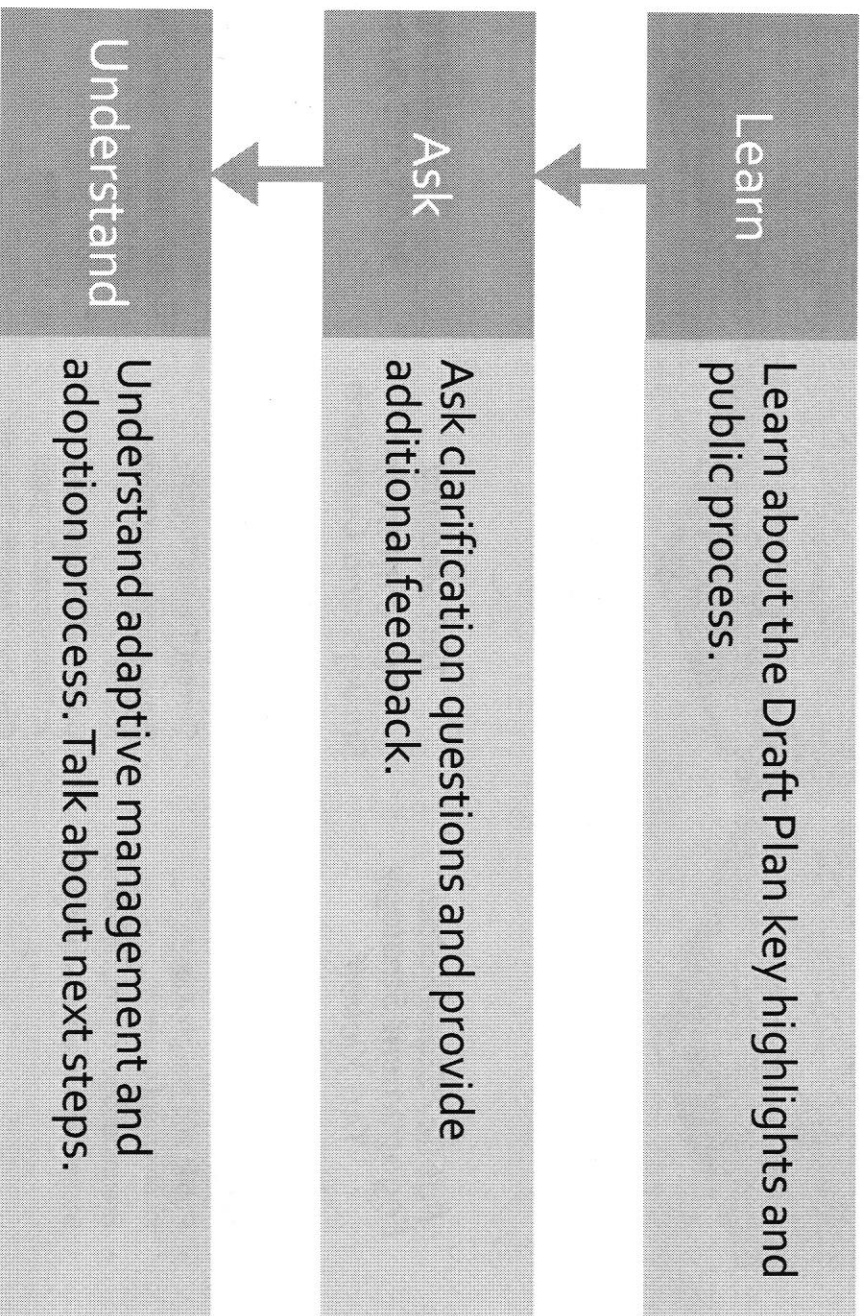


Agenda

- Welcome & Meeting Objectives
- Plan Overview by Chapter
- Next Steps & Adoption Process



Meeting Objectives



Project Overall Timeline

	Task 1 Project Initiation	Task 2 Visioning and Trends	Task 3 Opportunities and Choices	Task 4 Implementation and Plan
Schedule	March 2021 - June 2021	June 2021 - October 2021	October 2021 - April 2022	May 2022 - September 2022
Public Outreach	Public/Stakeholder Engagement Strategy TAG Kickoff Public Interviews	TAG Meeting Public Intercept Surveys and Outreach	TAG Meetings BOCC/CC Outreach	TAG Meetings BOCC/CC Outreach Public Draft Outreach
Deliverables	<ul style="list-style-type: none"> • Detailed work plan and schedule • Public and stakeholder involvement strategy • Branding logo, colors, and fonts • Stakeholder interview summary 	<ul style="list-style-type: none"> • Current Plan Review Memo • Current Trends Report • Public Survey Summary Report • County-wide vision and waterway-specific goals • Carrying Capacity Analysis 	<ul style="list-style-type: none"> • Preliminary improvements and changes to management/policies • Management zones, guidelines, and Best Management Practices • Implementation Actions and Indicators 	<ul style="list-style-type: none"> • Adaptive management plan • Administration draft of the Waterways Management Plan • Public draft of the Waterways Management Plan • Final draft and plan files

Structure of Plan

CHAPTER 1: SUMMARY

Introduction - Need for the Plan - Outreach Highlights

CHAPTER 2: FOCUS AREA CURRENT TRENDS

Recreation
Overview

Land Use
Overview

Environmental Resources
Overview

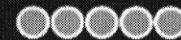
Waterway Specific Existing Conditions Highlights



CHAPTER 3: THE PLAN

Countywide Objectives

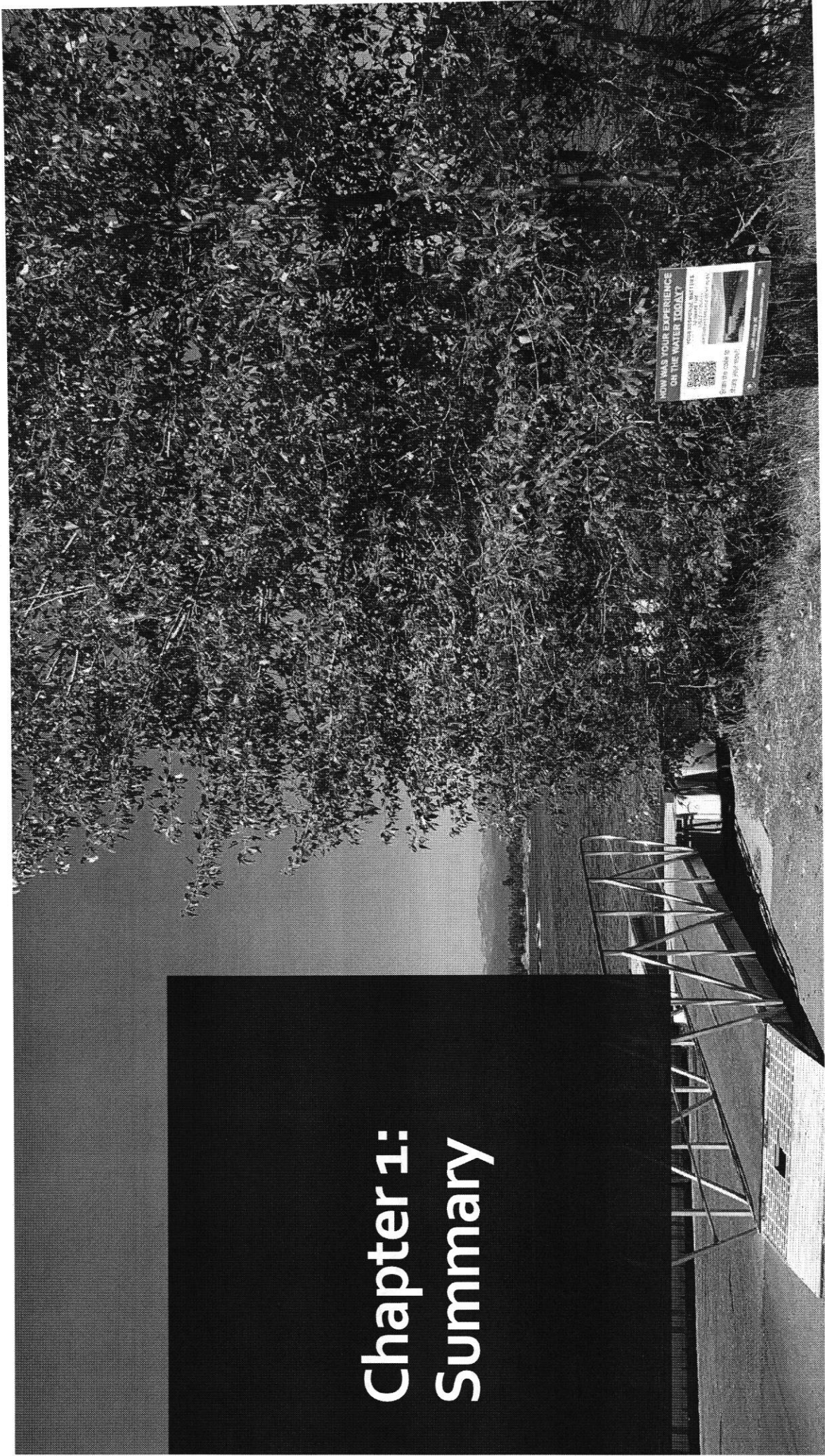
Waterway Specific Vision & Strategies



CHAPTER 4: ADAPTIVE MANAGEMENT PLAN

Action Plan - Plan Implementation

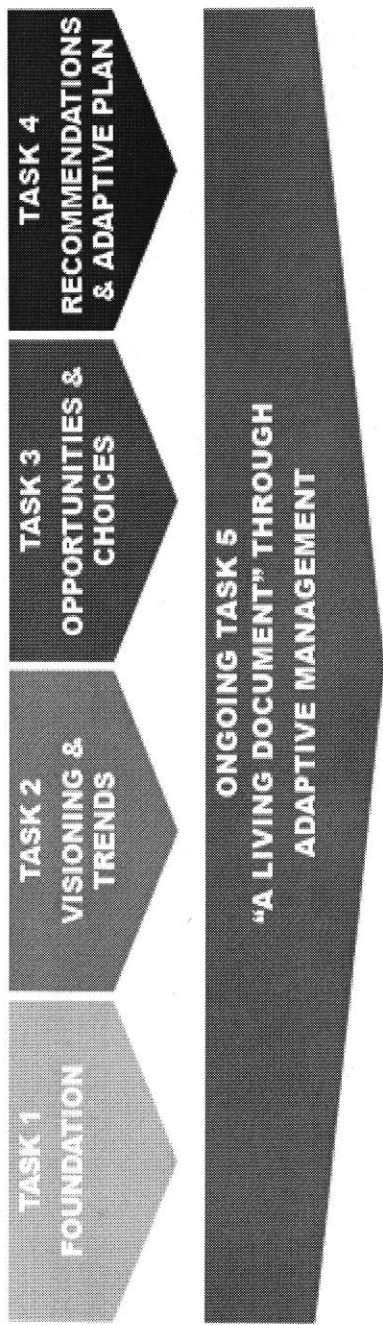
Chapter 1: Summary



Goals and Outcomes

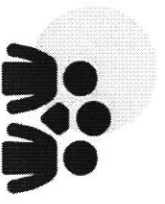
- Provide a **framework for future decision making** by defining a county-wide and city-wide vision for waterways management and identify waterway-specific desired future conditions and strategies for all uses of water.
- Provide **diverse opportunities for recreational users** of the County's lakes, reservoirs, and rivers.
- Balance **ecosystem health with** recreational experience by developing **keystone indicators** based on best available scientific data and existing research.
- **Consider trends** in recreation, visitation, population growth, and land use and management.
- Create an **adaptable management structure** to address continued visitation and changing water quality with monitoring and indicators for the implementation of data-driven best management practices and regulations to maintain the desired future conditions of each waterway.
- Identify priorities for **short-term action and long-term adaptable implementation.**
- Create a **grassroots-based plan** centered on our community, partners, committees, agencies, and leadership.

A Living Document



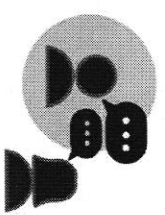
Project Outreach Overview

4



TAG Meetings

11



Stakeholder interviews

2



County and municipality joint workshops

16



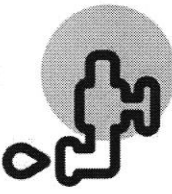
Agencies and Divisions represented on the TAG

150+



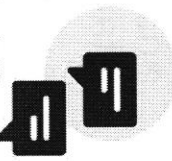
Intercept and boat count questionnaire hours by 22 volunteers over 2 years

5



Valley Soil and Water Conservation District Updates

300



Comments Public Draft Plan

30+



Steering Committee meetings

Technical Advisory Group

- US Forest Service - Payette NF
- US Bureau of Reclamation - Middle Snake River Area Office
- US Bureau of Reclamation - Snake River Area Office
- Idaho Department of Parks and Recreation - Lake Cascade State Park
- Idaho Department of Parks and Recreation - Ponderosa State Park
- Idaho Department of Lands
- Idaho Department of Fish and Game
- Idaho Department of Environmental Quality
- Valley County Recreation
- Valley County Sheriff's Office
- City of McCall Parks and Recreation
- Valley Soil & Water Conservation District
- Irrigation District - Lake Fork & Lake Districts
- Irrigation District - Payette River
- Friends of Lake Cascade
- Idaho Rural Water Association

Draft Plan Outreach



Logan Simpson
Document Review Portal

Valley County Waterways Management Plan Draft

Share your input on the Public Draft!

Thank you for your participation in the planning process for Valley County's Waterways. Please review and provide comments by September 12.

How to Review This Document? As indicated on the [green bar](#) at the top of the document, you can click anywhere on the document to comment and you may click on existing [yellow comment bubbles](#) to see and reply to comments from others. You may use the search function to find specific sections or topics.

When commenting, you will be asked to provide your contact information during your first comment. Only your name will be visible to other users.

If you would like a physical copy of this plan, you may download the document directly from clicking the link below.

Table of Contents Page 14 of 20 Add Address Comment Drag

Click anywhere in the document to add a comment View all Comments Close

BIG PAYETTE LAKE VISION

Desired Future Condition

Big Payette Lake is a recreational, recreational, scenic destination for Valley County tourism and a variety of activities, while contributing to ambient air, freshwater,

PRIORITY STRATEGIES

BP 1. Preventing user conflicts and protecting our fish ecosystem.

BP 1a. Implement a targeted expansion of no-wake management areas and install buoys (preferably with cameras) to denote changes in management based on the following criteria:

- Shallow water where 10 feet or less in depth
- Environmental/wildlife areas extended to 500 feet
- River inlets extended to 500 feet
- High traffic areas/marinas extended to 500 feet
- Urban shoreline/docks/houses to extended 500 feet (south of narrows and pilgrim cove)

Invasive aquatic species

Drinking water source

Land Use

Residential impacts

Urban runoff

Infrastructure damage

- Draft Plan Comment Period: August 10 – September 12
- Techniques: Boat ramp signs, pop events, news coverage, postcards, and online document comment tool

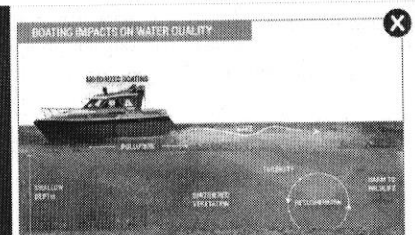


Valley County Idaho
August 31

The new Waterways Management Plan worked with partner agencies, such as State Parks, Idaho State Lands, and the Forest Service, to develop future management and policy considerations. Share your input by visiting: <https://plan.konveio.com/valley-county-waterways...>

Please submit your comments by September 12.

Comment on recommended strategies for waterway improvements



Valley County
Waterways Management Plan

4 2 Shares

Like Comment Share

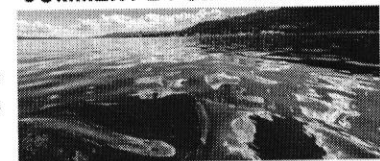


STRATEGIES RECOMMENDED FOR IMPROVEMENTS HERE!



Scan the code to review and share your input!

DRAFT VALLEY COUNTY WATERWAYS MANAGEMENT PLAN COMMENT BY SEPTEMBER 12

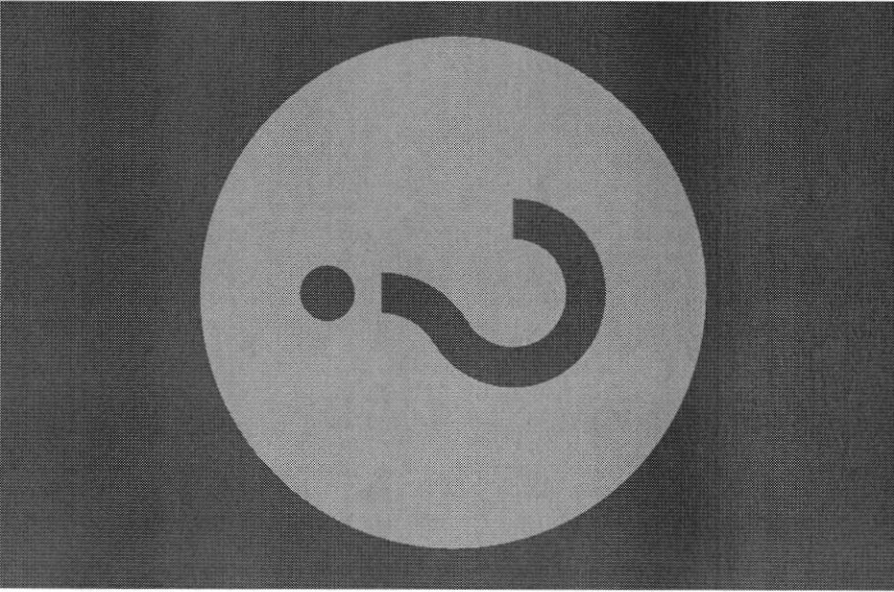


Learn more at:

WWW.CO.VALLEY.ID.US/DEPARTMENTS/WATERWAYSMANAGEMENTPLAN

Draft Plan Outreach

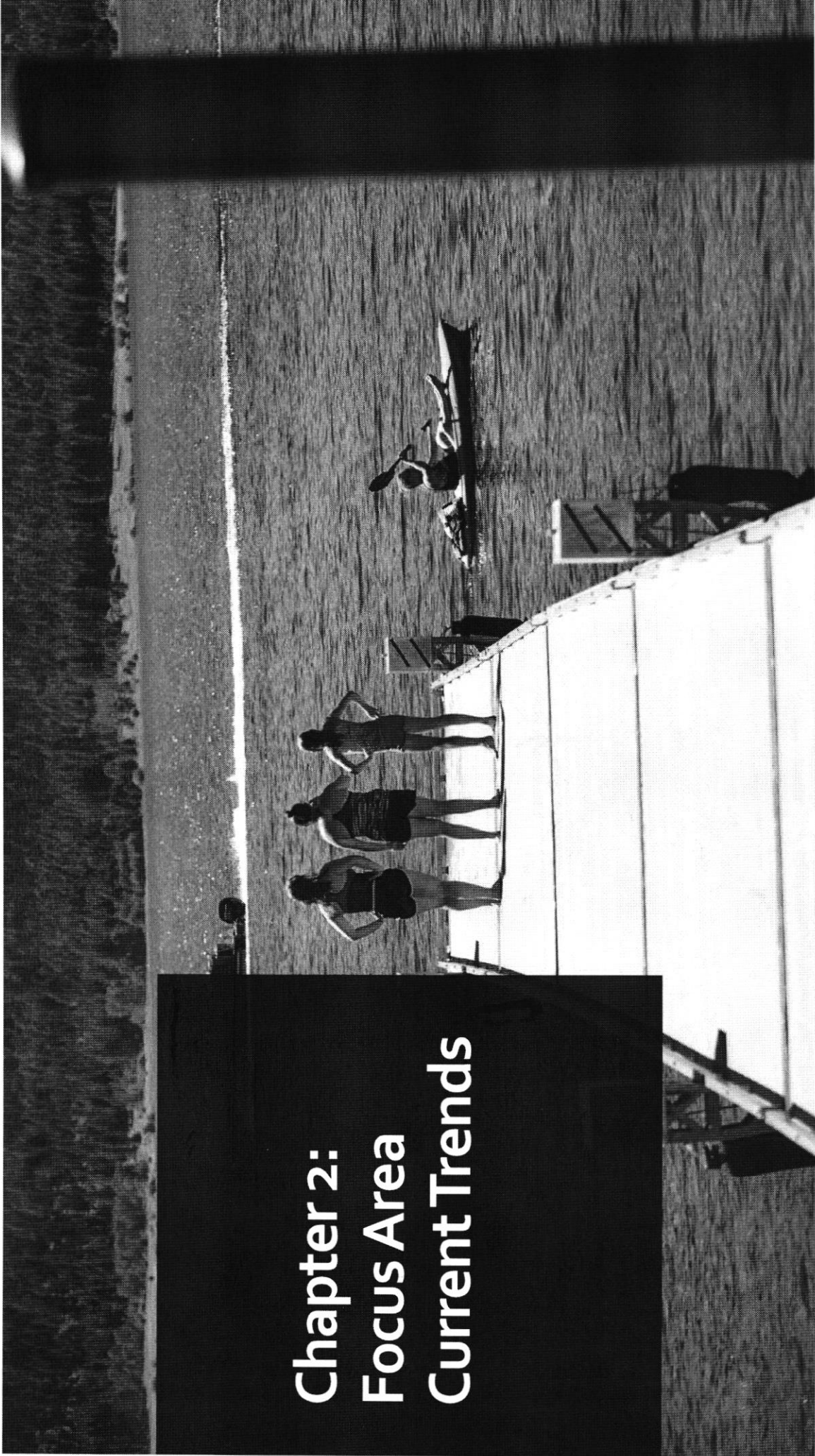
- Nearly 300 comments
- Key Comments:
 - Generally positive, supportive
 - 85% technical clarifications
 - Boat classification and count clarifications
 - Support for expanded no-wake zones – even greater than 500 feet
 - Other methods and tools to reduce water pollution
 - Need for more education and enforcement
 - No motorized and no-wake on Warm Lake
 - Additional river protections



- Any clarifying questions?



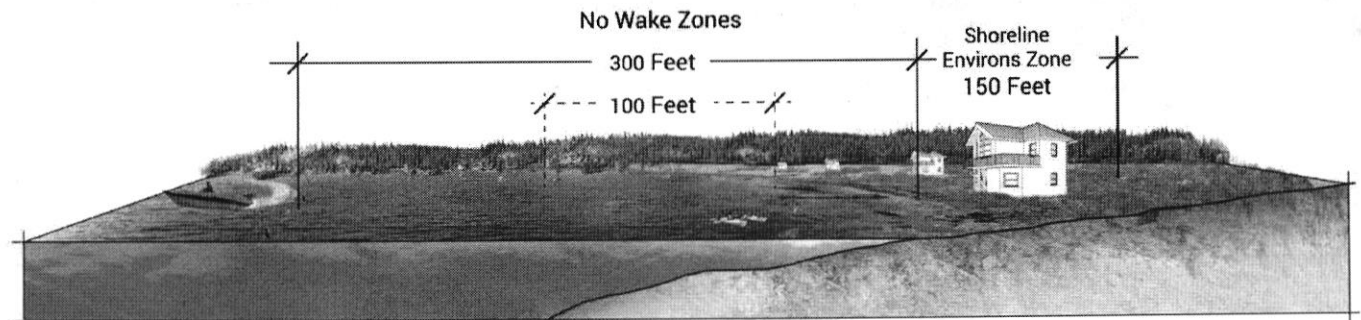
Chapter 2: Focus Area Current Trends



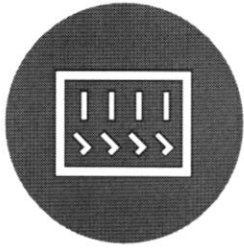
Existing Valley County Plans & Regulations Review

- Recognize waterways as special areas
- Importance of wildlife habitat
- Key drinking water sources
- Protection of shoreline
- Quality recreation experience and access
- Direction on use types, no wake areas, setbacks, and resource management

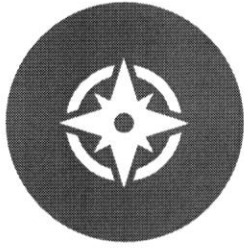
- Valley County Comprehensive Plan (Update 2016)
- City of Cascade Comprehensive Plan (Update 2018)
- City of Donnelly Comprehensive Plan (2011)
- City of McCall Comprehensive Plan (2018)
- Valley County Waterways Ordinance (#20-11)



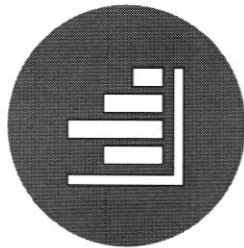
Current Trends Summary



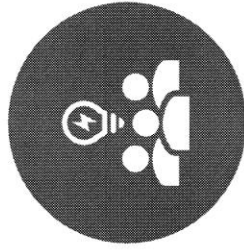
REVIEW OF PAST
PLANS AND
STUDIES



SYNTHESIZE
CURRENT
MANAGEMENT
DIRECTION

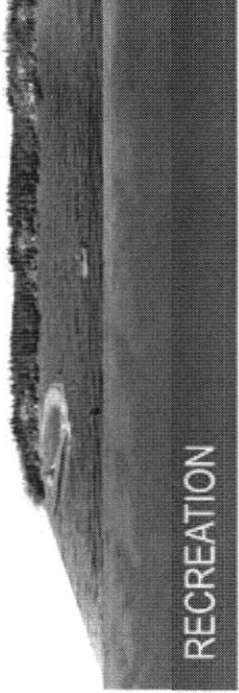


DATA DRIVEN PLAN

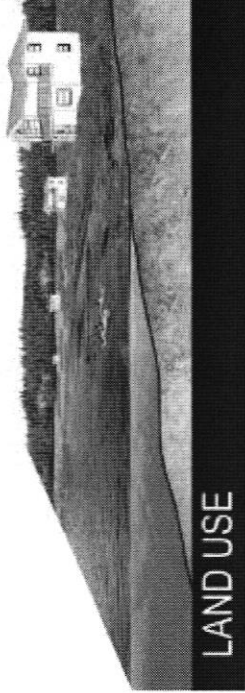


SERVE AS THE
BASIS FOR THE
WATERWAY VISION
AND STRATEGIES

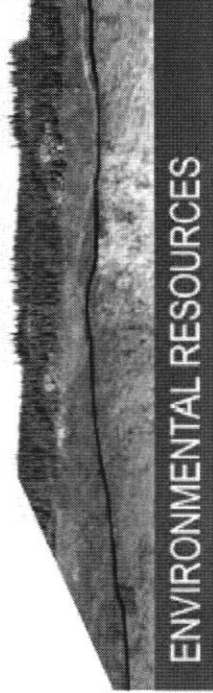
VALLEY COUNTY WATERWAYS MANAGEMENT PLAN



RECREATION



LAND USE



ENVIRONMENTAL RESOURCES

Where to Learn More

- Review of waterway ordinances and studies:
 - Bonner, Kootenai, Power counties, ID
 - Coeur d'Alene, ID; Bass Lake, WI; Deep Creek, MD; Lake Tahoe, CA; Madison, WI; Chesapeake Bay, MD; Clear Lake, IA
 - US Army Corps of Engineers
 - National Academies of Sciences
- Review of water specific monitoring reports, BMPs, and plans:
 - Big Payette Lake Management Plan and Plan Implementation Program; Lake Cascade Resource Management Plan
 - IDEQ TMDL and Updates
 - IDFG, USBR, IDPR, NRCS, EPA and USFS Reports and Best Practices for water quality
- References section to be incorporated

Recreation

- On-water recreation and adjacent facilities managed by USFS, Valley County, City, USBR, IDPR, IDFG, and IDL
 - Concessionaires and private recreational rental business
- Onshore recreation facilities around some County Waterways are strained.
- High demand is expected to continue

Overall Experience

Waterway	Poor	Neutral	Excellent
Big Payette Lake	1.9%	14.6%	83.5%
Lake Cascade	3.0%	22.4%	74.6%
Warm Lake	0.0%	0.0%	100.0%

Feeling of Crowdedness

Waterway	Not at all crowded	Slightly crowded	Moderately crowded	Extremely crowded	No opinion
Big Payette Lake	33.3%	32.1%	20.8%	13.2%	0.6%
Lake Cascade	41.8%	32.8%	14.9%	9.0%	1.5%
Warm Lake	25.0%	50.0%	25.0%	0.0%	0.0%

Social Carrying Capacity

	BIG PAYETTE LAKE	LAKE CASCADE	WARM LAKE
Observed motorized boats at one time (High Use)	76	161	2
Observed motorized boats at one time (Low Use)	20	35	6
Perception Survey (High Use)	Experience Excellent. Slight to Moderate with Areas of extreme crowding (Put-in Areas and North Beach). Experience Excellent.	Experience Excellent. Slight Crowding. Areas of extreme crowding associated with unsafe behavior and boat ramp. Experience High.	Experience Excellent. Not Crowded.
Perception Survey (Low Use)	No to Slight Crowding.	Not Crowded.	Experience Excellent Not Crowded.

Spatial Carrying Capacity

- Studies range from 4 boats per acre to 40 boats per acre
- Considerations: Shoreline shape, wakeless areas, depth, types of vessels, fluctuations in water levels, boat launches, parking lots

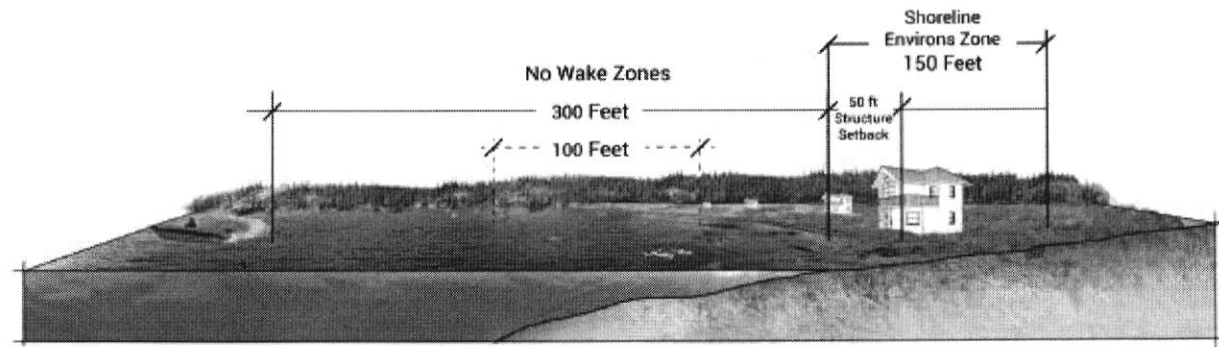
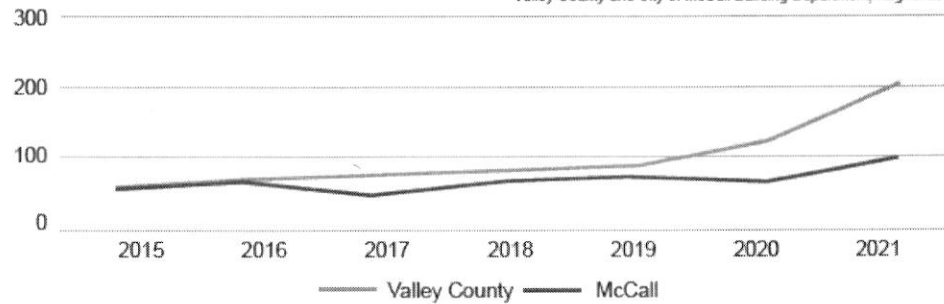
	BIG PAYETTE LAKE	LAKE CASCADE	WARM LAKE
Observed motorized boats at one time (High Use)	76	161	2
Observed motorized boats at one time (Low Use)	20	35	6
Wake Area (Acres) at high pool	4,326	21,504	224 (between 11am-6pm)
No wake Area (Acres) at high pool	771 (300 feet from shoreline, with exclusions)	1,952 (300 feet from shoreline, with exclusions)	423 (between 6pm- 11am) 199 (between 11am-6pm)

Land Use

- Water quality is important for domestic water.
- Increase in population and visitation has impacts on shoreline development, water supply, and recreation facilities.

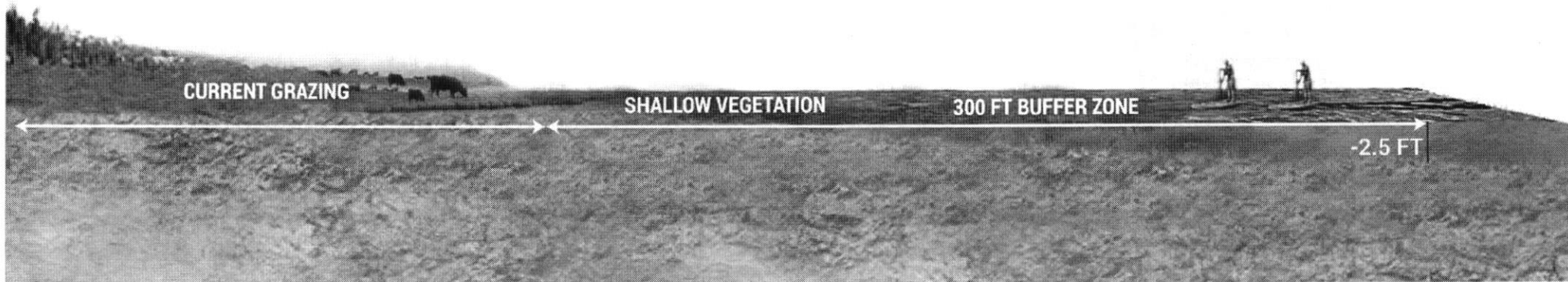
BUILDING PERMITS

Valley County and City of McCall Building Department, August 2021



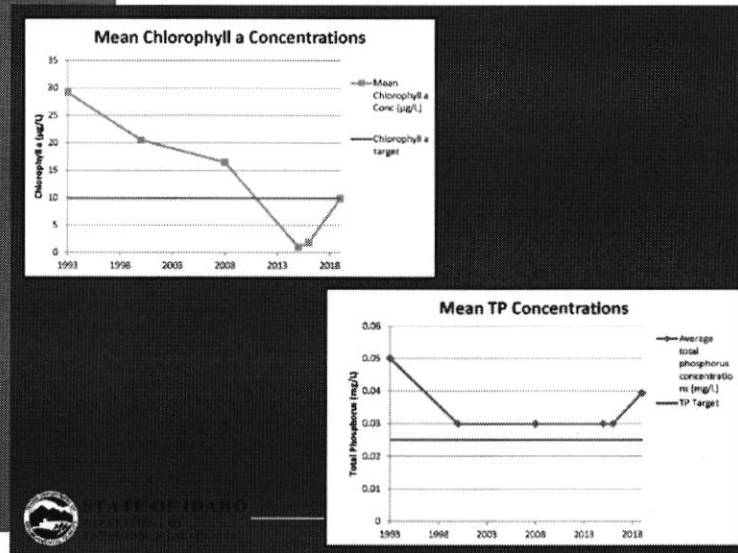
Land Use

- Uses within watershed include: grazing, agricultural, rural developments (septic), road management, timber harvesting
- Designated uses of water – water contracts, fish flows, flood control, power generation, and drinking water
- Drought conditions and snowpack considerations



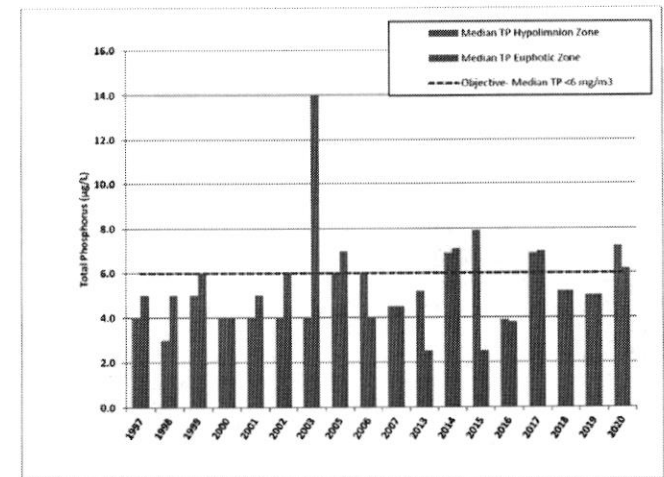
Environmental Resources

- Harmful algae blooms are becoming more prevalent.
- Phosphorus, while natural, is more present due to human sources (fertilizers, erosion, wastewater, grazing).



2021 IDEQ Cascade Reservoir 5-year review summary

Figure 7. BPL-3 Median Upper (Euphotic) and Lower (Hypolimnion) Total Phosphorus Concentrations (1997-2020).

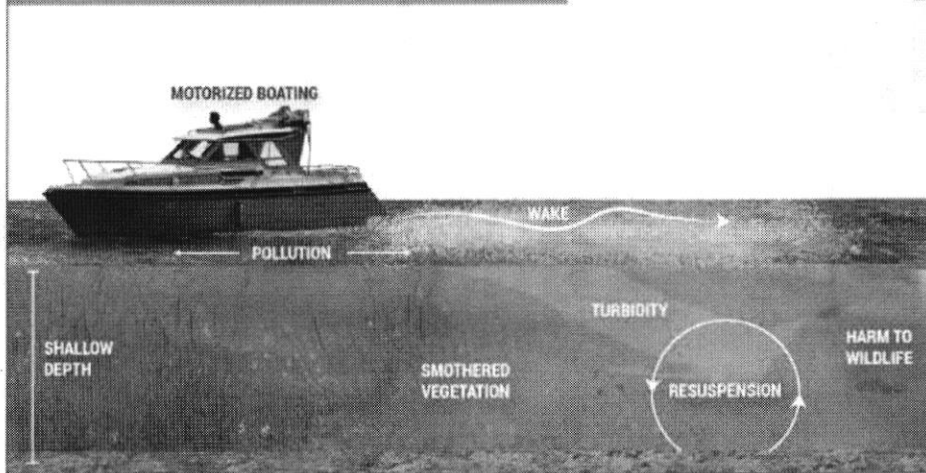


2020 IDEQ Monitoring Results for Big Payette Lake

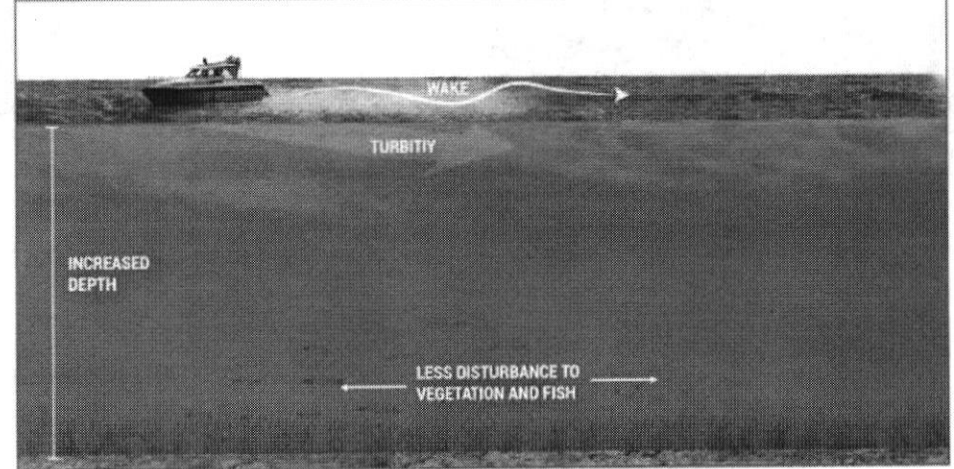
Environmental Resources

- Sedimentation, low dissolved oxygen, and higher average water temperatures negatively affects aquatic habitat.

BOATING IMPACTS ON WATER QUALITY

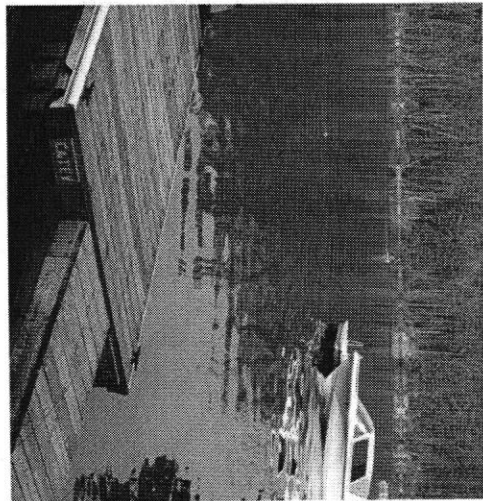
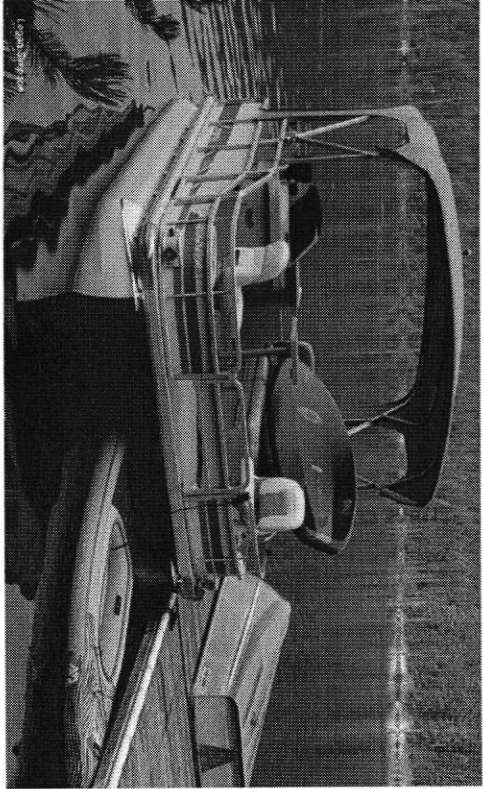


POSITIVE IMPACT OF INCREASED BUFFERS



Waterway Existing Conditions Highlights

- Cascade
- Payette
- Warm
- River Reaches
- Alpine Lakes



OWNERSHIP
USFS

**RECREATIONAL
CATEGORIES**
SARAWAK
SARAWAK

SIZE (ACRES)
425

SUBREVENING LAND USES
• Two fishing docks with 16 motorboats
• Boat ramp
• Picnic area
• Boat launch
• Boat launch

ADJACENT OWNERSHIP
• USFS, Boise National Forest

Community Input on the Most Highly Rated Waterway Attributes

- Water Quality
- Safety
- Aquatic Vegetation/
Habitat

WARM LAKE

Warm Lake is the largest natural lake in the Boise National Forest and it is geothermal. There are many natural hot springs in the area.

RECREATION

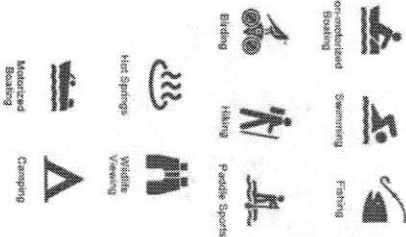
Motorized and non-motorized boating are popular activities. There is a small beach area for swimming. Fishing, hiking, birding, and wildlife viewing are also popular activities. Along with USFS campgrounds, two lodges manage recreation along the north side of the lake through USFS leases.

LAND USE

The perimeter of the 1.5-mile-long Warm Lake shoreline includes two lodges, three campgrounds, a swimming beach, and three residential cabin neighborhoods on USFS-leased land. The Northshore Lodge manages 10 cabins and a restaurant. Warm Lake Lodge hosts seven cabins and seven camping sites. A small neighborhood of cabins borders the western edge of the lake. The campgrounds include Picnic Point with eight sites, Shoreline with 31 sites, and Warm Lake with 12 sites.

ENVIRONMENTAL RESOURCES

There has been no cause for concern to monitor water quality at Warm Lake, therefore minimal information exists. Potential impacts of current concern include increased use of recreational visitors, including wake boats, camping, and social trails, as well as nearby impacts from adjacent roads and future mining operations.





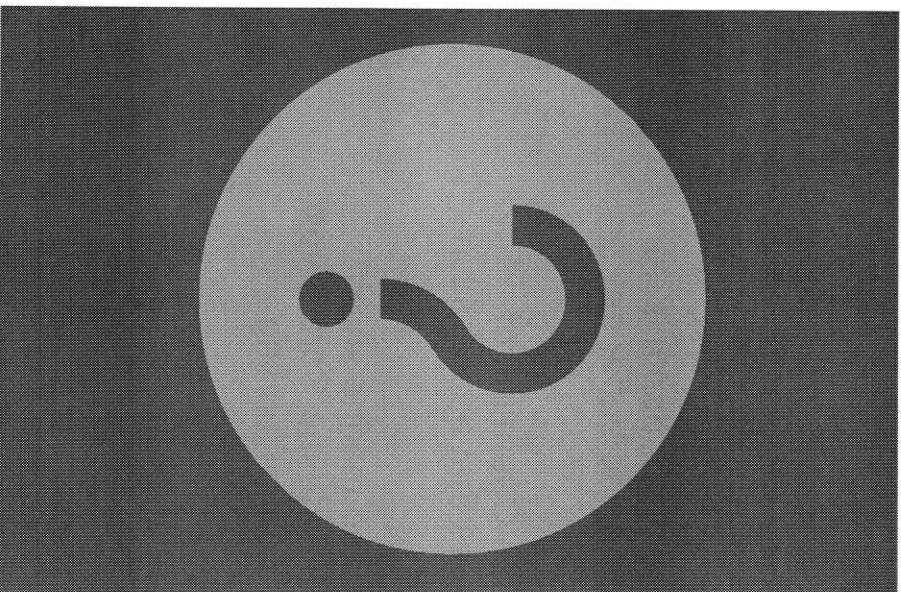
Chapter 3: The Plan

County-wide Objectives

- Maintaining and enhancing amenities to ensure the provision of a **high-quality recreation experience and higher quality facilities**.
- Ensuring **public safety** of water-based recreationalists, including both motorized and non-motorized boating areas.
- Conserving and promoting **ecological process**, including maintaining healthy wildlife populations, fisheries, and native aquatic plant communities.
- Maintaining **strong partnerships** with the County, Reclamation, IDPR, IDL, USFS, IDFG, IDEQ, Valley County Weed District, NRCS, VSWCD, North Fork Payette Watershed Coalition local municipalities, and landowners, among others.
- **Managing upland uses** within watersheds to protect water quality, including development, recreational access, weed control, forest management, farming, and grazing.
- Collaborating with the VSWCD on the creation of the North Fork Payette Watershed Coalition.
- **Implementing actions** from the Valley County Groundwater Quality Improvement and Drinking Water Source Protection Plan (2022) and the Implementation Plan for the Cascade Reservoir Phase II Watershed Management Plan (2000).
- Creating a desired future condition to **support annually monitoring and reporting keystone indicator data** to a consolidated database.

Plan Framework

- **Desired Future Condition:** Statement of purpose that describes the ultimate management scenario.
- **Strategies:** A summary of key initiatives that are needed to maintain the desired future condition.
- **Management Map:** A geographic illustration of priority strategies.
- **Keystone Indicators:** The primary metrics that will be used to track progress to achieving the desired future condition.



- Sharing most immediate strategies
- Feedback:
- Any additional comments

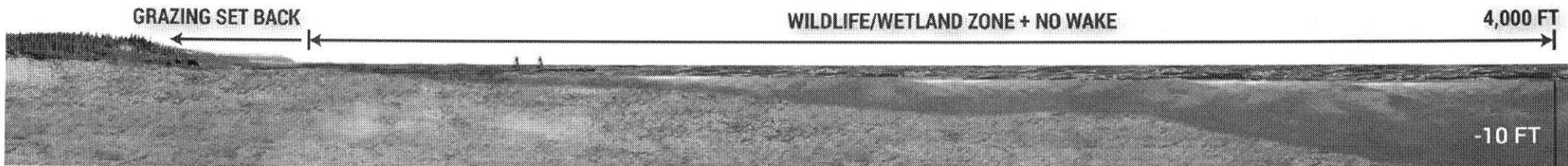


Lake Cascade

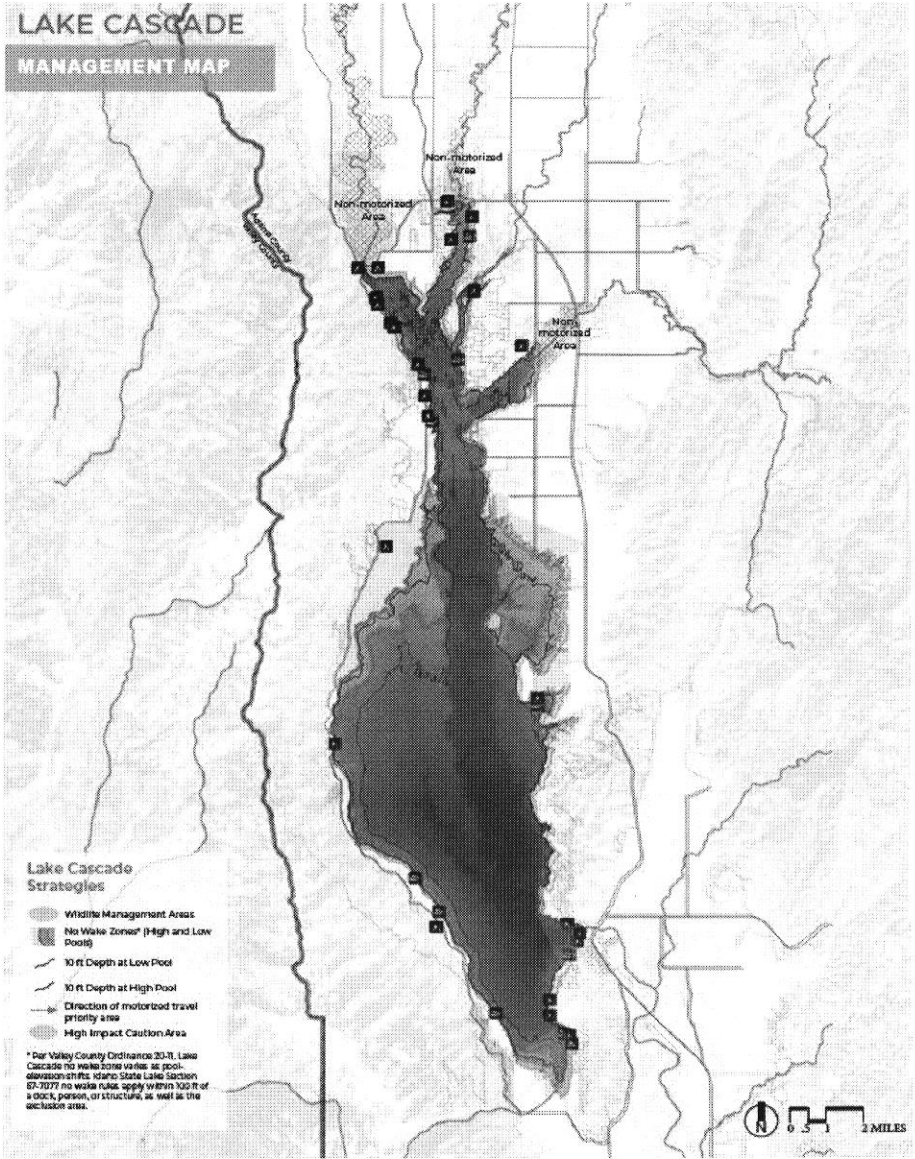
Desired Future Condition

Lake Cascade enhances water quality while fostering an emerging outdoor recreation industry.

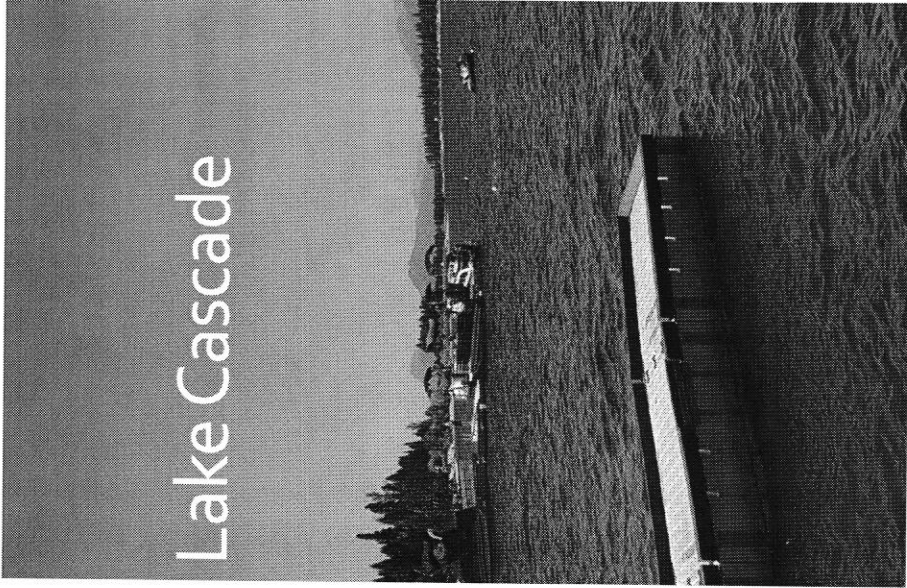
- 1b. Establish no wake management areas where water depth is 10 feet or less and maintain the current 300 foot shoreline buffer per County Ordinance.
- 1c. Educate the public about Idaho State Statutes Operation of Vessel Section 67-7077 considering no wake rules that apply within 100 feet of a dock, person, or structure.
- 1d. Maintain level of boater safety enforcement and marine sheriff patrols. Publish Wakeboat Etiquette Tips; start a Ride the Core, Avoid the Shore program. Determine sources for more patrol funding.



**LAKE CASCADE
MANAGEMENT MAP**



- 2a. Work with irrigation districts, IDFG, and Idaho Power to assess locations of water diversions and possible changes to maintain higher flows and colder water temperatures.
- 2e. Support a South Lake Recreation Water and Sewer District centralized sewer collection and treatment system.
- 2g. Work with Valley County and partners to implement strategies and practices from the Valley County Ground Water Quality Improvement and Drinking Water Source Protection Plan.
- 3a. Implement improvements to existing zoning provisions, such as the requirement for an impact report to apply to properties around the lake and/or adopt an overlay zone adjacent to the Lake and its tributaries to implement BMPs (natural vegetative swales, prohibition of fertilizers and excessive clearing, on-site water retention, grassy swales without fertilizer, etc.).



Lake Cascade

LAKE CASCADE KEYSTONE INDICATORS		
Indicator	Baseline #	Desired Future Condition
User Satisfaction	75% surveyed rate overall experience as excellent	Maintain greater than 75% feeling of excellent experience
Incidents	113 warnings issued per year (across Valley County)	Maintain less than <100 warnings per year (across Valley County)
Feeling of extreme crowdedness	10% surveyed	<20% surveyed
Health Advisories Issued [1]	1 issued in 2022, 2021, 2020, 2019	No health advisories
Total Phosphorus	0.03-0.06 mg/L [1, 2, 3]	<0.025 mg/L [4]
Water Clarity (Secchi disk readings)	0 - 20.5 ft	> 6 ft
Dissolved Oxygen	<6 mg/L [4]	>6 mg/L [5]
Water Temperature	75°F max [4]	<22°C (71.6°F) max, <19°C (66°F) avg [5]
Carrying Capacity (Boats at one time)	161 (High)	368 (at 40 acres per boat)



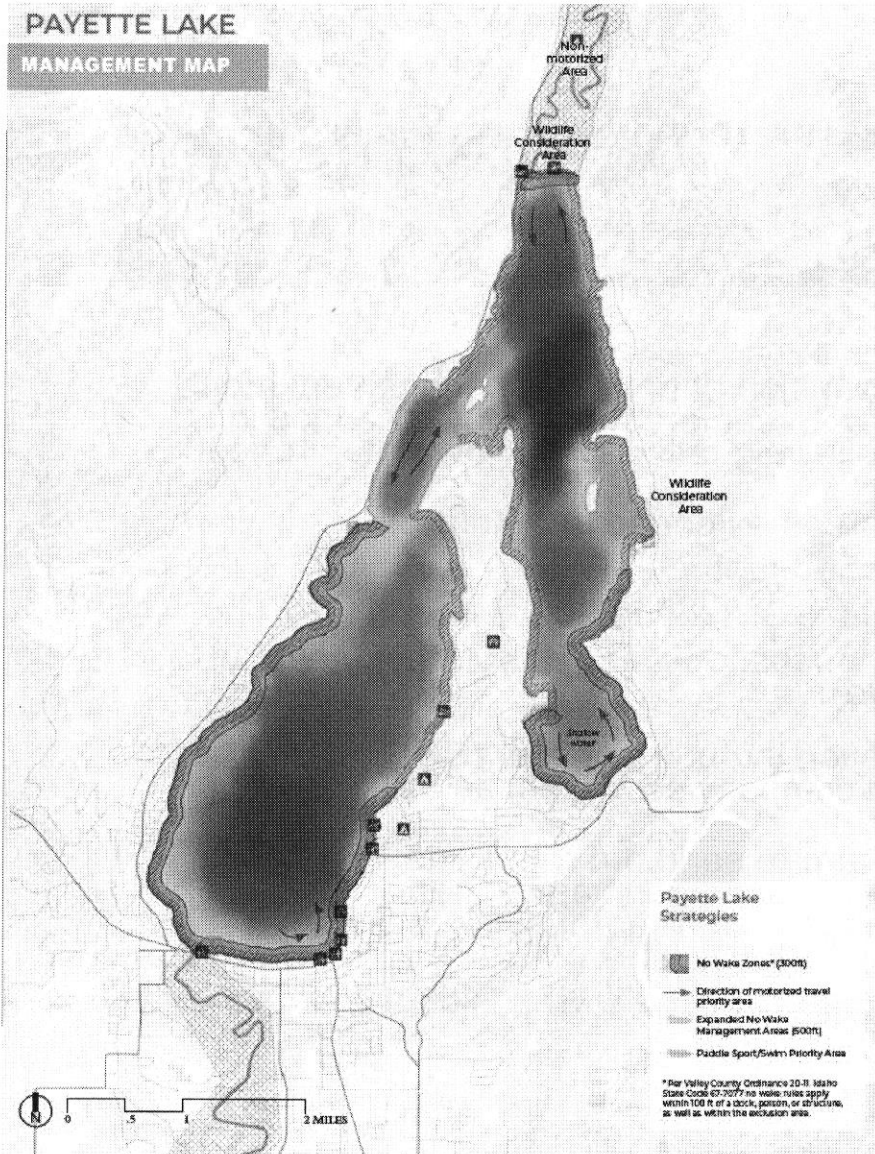
Big Payette Lake

Desired Future Condition

Big Payette Lake is a significant recreational summer destination for Valley County tourism and a variety of activities while protecting our headwaters.

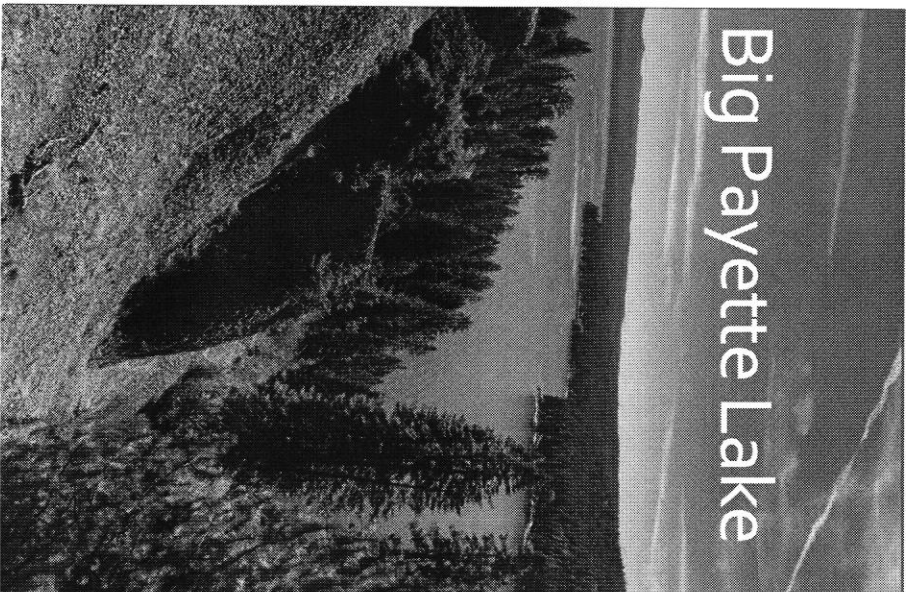
- 1a. Implement a targeted expansion of no wake management areas and install buoys (potentially with cameras) to denote changes in management based on the following criteria: Shallow water 10 feet or less in depth
 - Environmental/Wildlife areas extended to 500 feet
 - River inlets extended to 500 feet
 - High-traffic areas/marinas extended to 500 feet
 - Urban shoreline/docks/houses to extended 500 feet (south of narrows and pilgrim cove)
- 1b. Provide robust user education through signage, mapping, interactive applications, rental company education, and social media/newsletter messaging.
 - Create a map and brochure to send out with rental companies, concessionaires, and recreation agencies to share consistent standards (develop signage plan) regarding life jackets, whistles, and invasive species stickers.
 - Publish Wakeboat Etiquette Tips and start a Ride the Core, Avoid the Shore program.

PAYETTE LAKE
MANAGEMENT MAP



- 2a. Designate parking and develop additional facilities (e.g., restrooms, kiosks, trash cans) to protect water quality in the headwaters and sensitive natural areas.
- 2b. Work with IDPR and IDL on recreation management at the north end of the lake, in tandem with river management (see following section on North Fork of Payette River).
- 3a. Sign "Paddle Sport/Swim Priority Areas" to educate users about high use non-motorized areas where additional precautions should be met.
- 3b. Develop concessionaire program to further define desired uses and capacity.
- 3e. Identify new points of access to reduce social trails on public lands.
- 4d. Working with the various City departments, review code enforcement related to municipal water use and supply and adjacent land uses.

Big Payette Lake



BIG PAYETTE LAKE KEYSTONE INDICATORS

<i>Indicator</i>	<i>Baseline #</i>	<i>Desired Future Condition</i>
User Satisfaction	84% surveyed rate overall experience as excellent	Maintain greater than 75% feeling of excellent experience
Incidents	113 warnings issued per year (across Valley County)	Maintain less than <100 warnings per year (across Valley County)
Feeling of crowdedness	13% surveyed stated feeling extremely crowded	Maintain less than 30% feeling of extreme crowdedness
Dissolved Oxygen	>6 mg/L [1]	>6 mg/L (above 200 foot depth)
Total Phosphorus	.0047 - .0062 mg/L [2]	<.006 mg/L [3]
Carrying Capacity	76 (High)	102 (at 40 acres per boat)
Acres of no wake	771	1,003 (based on expanding the no wake distances in targeted areas)
Length of shoreline in conserved public lands and available for public access	7 miles (27%)	Increase to greater than 35%

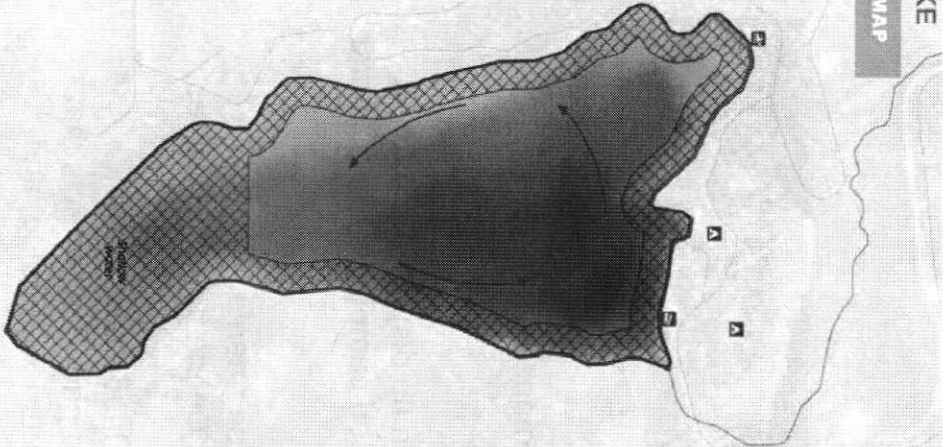
Warm Lake

Desired Future Condition

Warm Lake provides a minimally developed recreation experience in a natural forested environment.

- 1a. Implement and enforce targeted no wake zones in all areas with macrophyte vegetation areas (i.e., at 10 feet depth and within .025 mile of nesting bird areas).
- 1b. Implement no wake zones 300 feet from the shoreline and maintain no wake hours before 11 AM and after 6 PM.
- 1f. Identify baseline water-quality values for indicators such as dissolved oxygen, total phosphorous, water clarity, and water temperature.
- 1g. Create a friends group and work with Warm Lake Recreation & Sewer and IDEQ to implement a water quality program.

**WARM LAKE
MANAGEMENT MAP**



**Warm Lake
Strategies**

- No Wake Zone* 500m and 1000m from shore
- Direction of motorboat travel
- Priority area
- Prohibit Sportswoman Area

No open fires, campfires, or other fires within 100 ft of dock, pavilion, or other structure within 100 feet of shoreline, except for fires used for water skiing, water skiing, or other water sports. No swimming, wading, or other water activities in the area between 500m and 1000m from shore.



WARM LAKE KEYSTONE INDICATORS

Indicator	Baseline #	Desired Future Condition
Carrying Capacity (Boats at one time)	52 (High)	64 (at 10 acres per boat)
Nitrogen	Future Testing Required	0.006 mg/L
Temperature	Future Testing Required	<22°C max, <19°C avg [1]

[1] "Water Body Assessment Guidance 3rd Edition" <https://www2.deq.idaho.gov/admin/LEIA/gpv/document/download/74844>

River Reaches

Desired Future Condition

Providing different degrees of non-motorized use that responds to the natural environment.

All river segments:

- 1a. Educate users on low-impact river recreation management (e.g., pack it in and out, leave no trace practices).
- 1c. Work with land management agencies to clean up dispersed camping and work toward developing a designated dispersed camping system and/or more formalized campgrounds with amenities.
- 1d. Complete specific management plan for river segments to maintain water quality and desired recreation experiences. Define funding sources.
- 1e. Work with landowners, developers, irrigators, land management agencies, and local working groups to identify and prioritize projects that restore stream connectivity and function, reduce nutrient loading, and improve temperature and flow conditions.

River Reaches

Above Payette lake

- 2a. Define parking and access points along the river. Work to establish adequate, formalized user access trails and restore social trails that are no longer needed.
- 2b. Evaluate the need for parking permit and/or designated camping system. Limit parking to designated locations only.
- 2c. Provide vault toilets, refuse disposal, and signage for boaters at popular put-in locations, such as at North Beach (second needed), River's Bend, Fisherman's Point, and Twah access points.
- 2d. Work with land conservation coalitions and land managers to secure recreation easements or other public access of lands managed by IDL.

River Reaches

Below Payette Lake

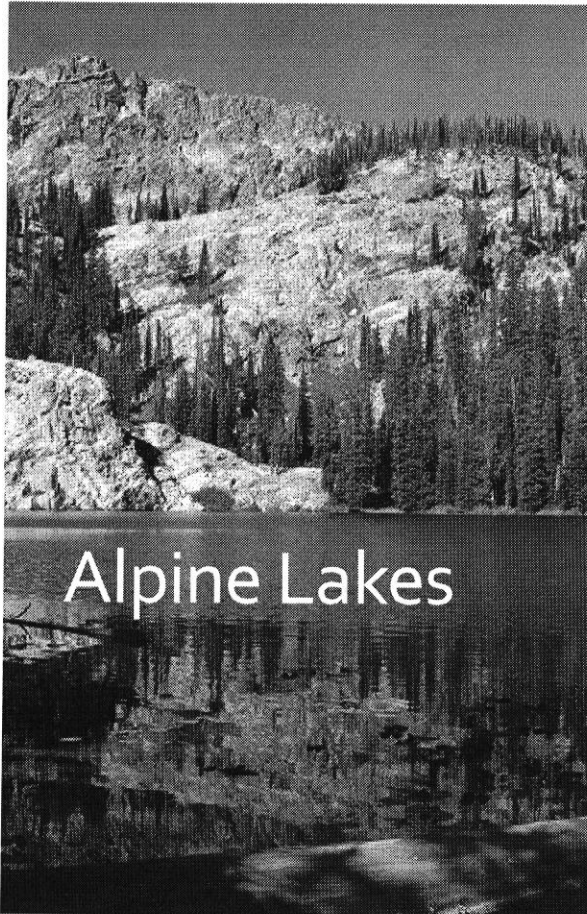
- 3d. Evaluate a reasonable and feasible minimum stream flow in this reach (and others) and work with Water Resource Board to adopt the recommendations.
- 3e. Work with IDFG and water users on maintaining water temperature to support the river fishery.

Below Lake Cascade

- 4a. Implement and enforce contained waste management for overnight rafting trips (USFS requirement to have contained waste and pack out)
- 4b. Develop management to track users, educate users on impacts, and create accountability (e.g., information permit system).
- 4c. Develop parking management plan for Cabarton river access and implement parking pass permit system.
- 4d. Update Valley County Waterways Ordinance to reinforce non-motorized use below Lake Cascade and others as needed.

KEYSTONE INDICATORS

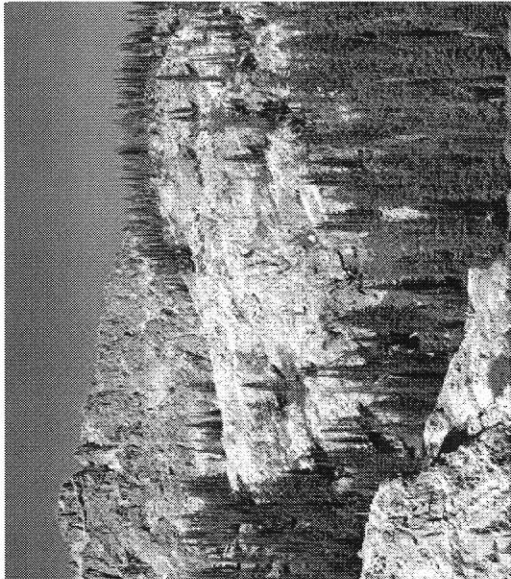
<i>Indicator</i>	<i>Baseline #</i>	<i>Desired Future Condition</i>
User Satisfaction	Future survey needed to determine surveyed rate overall experience as excellent	Maintain greater than 75% feeling of excellent experience
User numbers at Cabarton Bridge Launch	Future counts needed	TBD
Turbidity/Sediment	"Well below"	25 mg/L target and 50 mg/L monthly average
Water temperature (mean daily average as measured at Payette Lake Outflow)	62.1°F [1]	55°F [2]



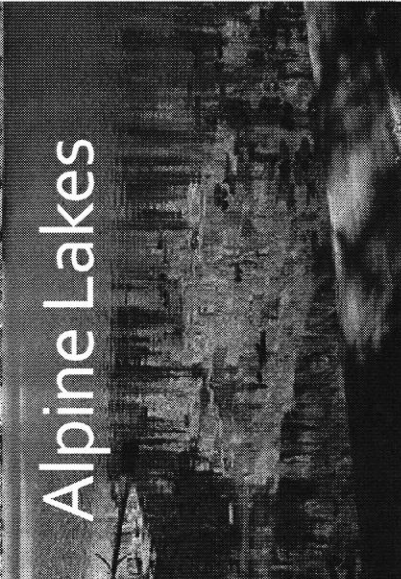
Desired Future Condition

Maintain the function of lake and stream ecosystems in high mountain lakes, especially within wild areas.

- 1a. Work with the USFS to expand education on backcountry safety, know before you go, responsible outdoor recreation practices, and pack it in/pack it out ethics.
- 1b. Expand backcountry use education on Valley County trailhead and access points.
- 1c. Work with local communities to provide classes on backcountry recreation, education, wilderness first aid, etc.
- 1d. Work with the USFS to monitor backcountry campsites every five years for barren ground, human waste, soil compaction, presence of noxious weeds to maintain ecosystem function.



Alpine Lakes



KEYSTONE INDICATORS

<i>Indicator</i>	<i>Baseline #</i>	<i>Desired Future Condition</i>
User Satisfaction	Future data needed to determine surveyed rate overall experience as excellent	Maintain greater than 75% feeling of excellent experience
Overall Impact Rating (Ground Disturbance, Tree Damage, & Disturbed Area)	Collect baseline data	<4 [1]

Chapter 4: Adaptive Management Plan

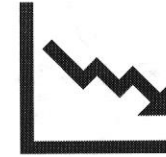


Adaptive Management Program



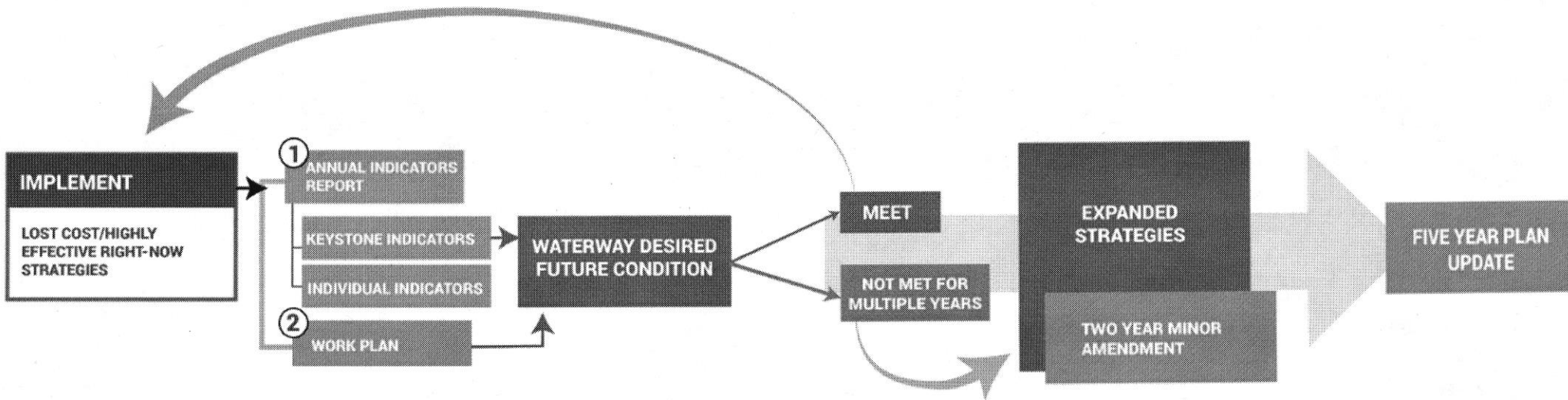
Low Cost/High Effective Strategies

Immediate Strategies
Ease of Implementation



Expanded Strategies

Not Meeting Desired Future Condition for 2-3 Years or Goal to Enhance



Types of Strategies

ADAPTIVE MANAGEMENT AND ACTION PLAN							
Indicator	Who is Collecting this Data?	Baseline	Desired Future Condition	Has this Indicator Been Triggered?	Immediate Strategies and Ease of Implementation	Not Meeting Desired Future Condition for 2-3 Years or Goal to Enhance	
<i>Lake Cascade</i>							
User Satisfaction	County and City	75% surveyed rate overall experience as excellent	Maintain greater than 75% feeling of excellent experience	No	LC 1a, LC 1b, LC 1c, LC 1d	LC 1e	
Incidents	County Sheriff	113 warnings issued per year (across Valley County)	Maintain less than <100 warnings per year (across Valley County)	No	LC 1a, LC 1c	LC 1d, LC 1d	
Feeling of extreme crowdedness	County and City	10% surveyed	<20% surveyed	No	LC 1a, LC 1b	LC 1a, LC 1c, LC 1d	
Health Advisories Issued	IDEO, CDH	1 issued in 2022, 2021, 2020, 2019	No health advisories	Yes	LC 1b, LC 1g, LC 2d, LC 3a, LC 3d	LC 2a, LC 2b, LC 2c, LC 2e, LC 3b, LC 3c	

What's Next

1

Assemble the indicator report/website to collect trend lines to update elected officials

2

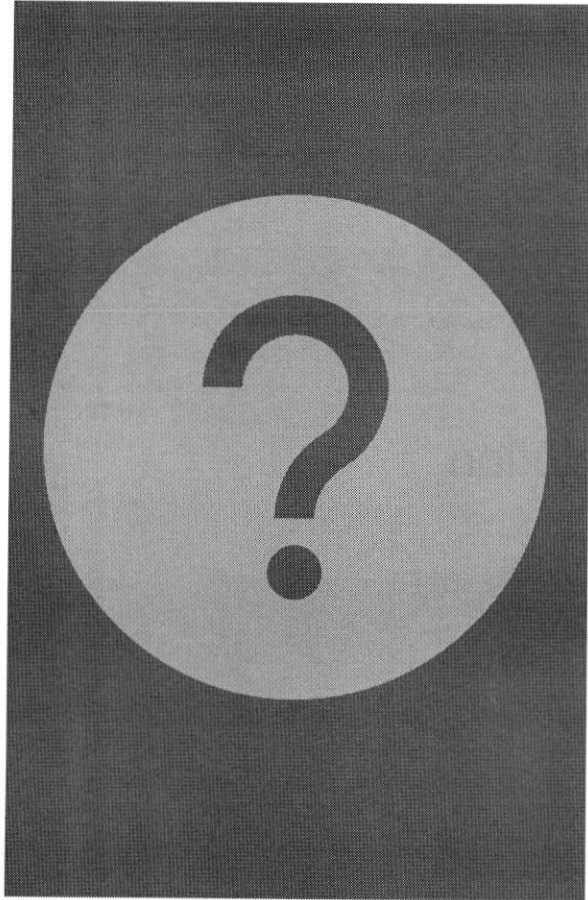
Develop work plan with TAG

3

Adopt specific ordinances, code updates, and implementation actions

Adoption Process Discussion

- Valley County
 - Resolution or P&Z Commission Recommendation?
- City of McCall
 - City Council Adoption by Resolution
- City of Donnelly/City of Cascade
- Others



Feedback & Discussion



Valley County Board of Commissioners

P.O. Box 1350 • 219 N. Main Street
Cascade, Idaho 83611-1350



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dmiller@co.valley.id.us

VALLEY COUNTY COMMISSIONERS MEETING AGENDA Monday October 17, 2022

Valley County adheres to ADA requirements. If anyone requires an accommodation, please contact the County Clerk, Douglas Miller prior to the meeting.

PROPOSED AGENDA Note: Any item(s) in need of a motion will be described in the agenda under the appropriate section.

- 9:00 Call to Order – Pledge of Allegiance – Approve Agenda
- 9:05 Commissioner Discussion
Action Items: Meeting Minutes of September 19, 2022, September 29, 2022 and October 4, 2022
Approval of Claims for Fiscal Year 2022 and Fiscal Year 2023
- 9:15 **Action Item:** Jug HFT Unit 6 Bid Opening – Stephanie Nelson
- 9:30 Introduce Rise Up2Thrive Team – Kacie Bracht
- 9:45 Workshop with Idaho Department of Lands & Idaho Parks & Recreation
- 10:15 **Action Item:** Approval of Annual Standard University of Idaho Extension Agreement – Melissa Hamilton
- 10:30 **Action Item:** Road Department Reorganization – Human Resource Director, Pat Duncan
- 10:45 **Action Item:** Discussion and Decision on Extension to Joe's Road – Road Superintendent, Jeff McFadden
- 11:00 **Action Item:** Approval to Temporarily Increase the Buildings and Grounds Debit Card Approval to Increase Prosecutors Debit Card Limit – Treasurer, Johanna Defoort

11:05 **Action Item:** Daycare Committee Update and Approval to Appeal for Grant and Partnerships with WICAP and Cascade School District – Gabrielle Knapp and Pat Duncan

11:30 **Action Item:** Convene as Valley County EMS District
Approval of Contract with Donnelly Rural Fire for EMS Services for FY23
Approval of Contract with Cascade Rural Fire for EMS Services for FY23
Approval of Contract with McCall Rural Fire for EMS Services for FY23

11:30 Service Awards

12:00 Recess for Lunch

1:00 **Action Item:** Sign Letter of Support for VC Parks and Recreation RAC Grant Application and Approval of Submission of Grants – Recreation Director, Larry Laxson

1:00 **Action Item:** Saddle Rock Subdivision Final Plat – Planning and Zoning Director, Cynda Herrick

1:15 **Action Item:** Executive Session per Idaho Code 74-206 1(d)-“To consider records that are exempt from disclosure as provided in Chapter 1, Title 74, Idaho Code”-Indigent & Charity

1:30 **Action Item:** Findings of Facts and Conclusions for PUD 22-02 Coy Estate

2:00 **Action Item:** Executive Session per Idaho Code 74-206 1(b) “To consider the evaluation, dismissal or disciplining of, or to hear complaints or charges brought against, a public officer, employee, staff member or individual agent, or public-school student”-Personnel

3:00 Valley County Waterways Plan Joint Work session

Opportunity for General Public to Present to Commissioners

Adjourn

COMMISSIONER’S FUTURE MEETING DATE

Monday October 24, 2022