

Cynda Herrick, AICP, CRM VALLEY COUNTY IDAHO

Planning & Zoning Administrator Floodplain Coordinator

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STAFF REPORT

Conditional Use Permit Application 21-07 Jug Mountain Ranch Storage Units

HEARING DATE:

April 8, 2021

TO:

Planning and Zoning Commission

STAFF:

Cynda Herrick, AICP, CFM

APPLICANT/

Jug Mountain Ranch LLC

OWNER:

P.O. Box 2332

McCall, ID 83638

REPRESENTATIVE:

Amy Pemberton

Millemann Pemberton & Holm LLP

P.O. Box 1066 McCail, ID 83638

LOCATION/SIZE:

280 Jug Mountain Ranch RD

Jug Mountain Ranch Phase 1, Stage 2, Block 4, Lot 55, in the SW 4 Section 1, T.17N, R.3E, Boise Meridian, Valley County, Idaho.

22.8 acres

REQUEST:

Public Storage Facility – for property owners at Jug Mountain

Ranch

EXISTING LAND USE:

Maintenance and Storage Site for Jug Mountain Ranch facilities

and Sewer System.

BACKGROUND:

Jug Mountain Ranch LLC is requesting a conditional use permit for up to four new metal buildings for recreational vehicle storage within their approved Planned Unit Development. Building size would be 5,616 to 6,240 sqft each.

Lot 55 is currently used primarily for maintenance and storage of golf equipment and facilities, property owner facilities, and for the operation of the Jug Mountain Ranch sewer system. The lot is also currently used for outdoor storage of property owner recreational vehicles, trailers, boats, etc.

The storage units would be used by the Jug Mountain Ranch property owners, the developer, and the golf course operation. There would be <u>no</u> rental of units to owners outside of Jug Mountain Ranch.

The applicant proposes a five-year build-out period in which to construct the four buildings. The first building to be constructed will be north of the existing golf maintenance buildings and will be a buffer between the homes and items stored. Landscaping will be installed west of the storage units.

Access to the storage units would be via an existing gravel driveway which passes through the maintenance facilities area and is accessed from Jug Mountain Ranch Road.

The application contains an overview of the current status of Jug Mountain Ranch PUD and prior approvals.

FINDINGS:

- 1. Application was made to Planning and Zoning on February 22, 2021.
- 2. Legal notice was posted in the Star News on March 18 and 25, 2021. Potentially affected agencies were notified on March 9, 2021. Neighbors within 300 feet of the property lines were notified by fact sheet sent March 12, 2021. The site was posted on March 30, 2021. The application and notice were posted on the Valley County website "Public Hearing Information" on March 9, 2021.
- 3. Agency comment received:

Central District Health has no objection to this proposal as long as it does not impact any facet of the sewage treatment and disposal facility. A septic permit will be required if a septic system is proposed for the office. (Mar. 9, 2021)

Idaho Department of Environmental Quality (DEQ) provided general comments on air quality, wastewater, drinking water, surface water, hazardous waste, and ground water contamination. (Mar. 19, 2021)

- 4. Neighbor comment received: None.
- 5. Physical characteristics of the site: relatively flat
- 6. The surrounding land use includes:

North: Agricultural

South: Jug Mountain Ranch Open Space, Residential Lots, and Golf Course

East: Jug Mountain Ranch Golf Course - Driving Range

West: Jug Mountain Ranch Open Space, Agricultural, and Rural Residential Parcels

7. Valley County Code (Title 9) in Table 9-3-1. This proposal is categorized under:

• 5. Commercial Uses d. Area Businesses (8) Mini-warehouse storage

SUMMARY:

Compatibility Rating: Staff's compatibility rating is a +20.

The Planning and Zoning Commission should do their own compatibility rating prior to the meeting (form with directions attached).

Staff Comments:

What color will the storage units be...will they blend in and be more than just a one tone metal building?

Will there be any landscaping between the structures and the properties to the west and north? Staff recommends there be some landscaping along the west side of the storage units.

Staff believes this is an approved use within the approved Planned Unit Development, but needed a CUP since there will be a commercial rental on this particular lot.

ATTACHMENTS:

- Conditions of Approval
- Blank Compatibility Evaluation Form
- Compatibility Evaluation
- Vicinity Map
- Assessors Plat T.17N R.3E Section 1
- Site Plan
- Pictures of Site taken March 30, 2021
- Responses

Conditions of Approval

- 1. The application, the staff report, and the provisions of the Land Use and Development Ordinance are all made a part of this permit as if written in full herein.
- 2. Any change in the nature or scope of land use activities shall require an additional Conditional Use Permit.
- 3. The use shall be established within five years of the date of approval or this permit shall be null and void. The date of approval shall be the current date.
- 4. The issuance of this permit and these conditions will not relieve the applicant from complying with applicable County, State, or Federal laws or regulations or be construed as

permission to operate in violation of any statute or regulations. Violation of these laws, regulations or rules may be grounds for revocation of the Conditional Use Permit or grounds for suspension of the Conditional Use Permit.

- 5. Must comply with requirements of the McCall Fire & EMS District. A letter of approval is required.
- 6. Lighting must comply with Valley County Standards. All outside lighting will be controlled by motion detectors.
- 7. The site must be kept in a neat and orderly manner.
- 8. The site grading and stormwater management plan shall be approved prior to excavation of the site. The fee for engineering review shall be reimbursed at 105%.
- 9. Addresses should be posted at the beginning of the driveway and on individual buildings. The current address for the site is 280 Jug Mountain Ranch Road.

END OF STAFF REPORT

9-11-1: APPENDIX A, COMPATIBILITY EVALUATION:

A. General: One of the primary functions of traditional zoning is to classify land uses so that those which are not fully compatible or congruous can be geographically separated from each other. The county has opted to substitute traditional zoning with a multiple use concept in which there is no separation of land uses. Proposed incompatible uses may adversely affect existing uses, people, or lands in numerous ways: noise, odors, creation of hazards, view, water contamination, loss of needed or desired resources, property values, or infringe on a desired lifestyle. To ensure that the county can continue to grow and develop without causing such land use problems and conflicts, a mechanism designed to identify and discourage land use proposals which will be incompatible at particular locations has been devised. The compatibility evaluation of all conditional uses also provides for evaluations in a manner which is both systematic and consistent.

B. Purpose; Use:

- 1. The compatibility rating is to be used as a tool to assist in the determination of compatibility. The compatibility rating is not the sole deciding factor in the approval or denial of any application.
- Staff prepares a preliminary compatibility rating for conditional use permits, except for conditional use permits for PUDs. The commission reviews the compatibility rating and may change any value.
- C. General Evaluation: Completing the compatibility questions and evaluation (form):
 - 1. All evaluations shall be made as objectively as possible by assignment of points for each of a series of questions. Points shall be assigned as follows:
 - Plus 2 assigned for full compatibility (adjacency encouraged).
 - Plus 1 assigned for partial compatibility (adjacency not necessarily encouraged).
 - 0 assigned if not applicable or neutral.
 - Minus 1 assigned for minimal compatibility (adjacency not discouraged).
 - Minus 2 assigned for no compatibility (adjacency not acceptable).
 - Each response value shall be multiplied by some number, which indicates how important that particular response is relative to all the others. Multipliers shall be any of the following:
 - x4 indicates major relative importance.
 - x3 indicates above average relative importance.
 - x2 indicates below average relative importance.
 - x1 indicates minor relative importance.
- D. Matrix Questions 1 Through 3: The following matrix shall be utilized, wherever practical, to determine response values for questions one through three (3). Uses classified and listed in the left hand column and across the top of the matrix represent possible proposed, adjacent, or vicinity land uses. Each box indicates the extent of compatibility between any two (2) intersecting uses. These numbers should not be changed from proposal to proposal, except where distinctive uses arise which may present unique compatibility considerations. The commission shall determine whether or not there is a unique consideration.

E. Terms:

DOMINANT ADJACENT LAND USE: Any use which is within three hundred feet (300') of the use boundary being proposed; and

- 1. Comprises at least one-half (1/2) of the adjacent uses and one-fourth (1/4) of the total adjacent area; or
- Where two (2) or more uses compete equally in number and are more frequent than all the other uses, the one with the greatest amount of acreage is the dominant land use; or
- 3. In all other situations, no dominant land use exists. When this occurs, the response value shall be zero.

LOCAL VICINITY: Land uses within a one to three (3) mile radius. The various uses therein should be identified and averaged to determine the overall use of the land.

F. Questions 4 Through 9:

- In determining the response values for questions 4 through 9, the evaluators shall consider the information contained in the application, the goals and
 objectives of the comprehensive plan, the provisions of this title and related ordinances, information gained from an actual inspection of the site, and
 information gathered by the staff.
- 2. The evaluator or commission shall also consider proposed mitigation of the determined impacts. Adequacy of the mitigation will be a factor.

APPENDIXA

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2. RESIDENCE, S.F. 4. M.H. or R.V. PARK 5. RESIDENCE, M.F. 6. SUBDIVISION, M.F. 7. P.U.D., RES. 10. PUBLIC UTIL. (1A-3.1) 11. PUBLIC REC 12. CEMETERY 13. LANDFILL or SWR. PLANT 14. PRIV. REC. (PER) 15. PRIV. REC. (CON) 16. NEIGHBORHOOD BUS. 17. RESIDENCE BUS. 18. SERV. BUS. 19. AREA BUS. 19. AREA BUS.

THE SOLID SQUARES AS +2

Compatibility Questions and Evaluation

Matrix Line # / Use:	Prepared by:		
Response YES/NO X Value	Use Matrix Values:		
(+2/-2) X 4	1. Is the proposed use compatible with the dominant adjacent land use?		
(+2/-2) X 2	2. Is the proposed use compatible with the other adjacent land uses (total and average)?		
(+2/-2) X 1	3. Is the proposed use generally compatible with the overall land use in the local vicinity?		
(+2/-2) X 3	Site Specific Evaluation (Impacts and Proposed Mitigation) 4. Is the property large enough, does the existence of wooded area, or does the lay of the land help to minimize any potential impacts the proposed use may have on adjacent uses?		
(+2/-2) X 1	5. Is the size or scale of proposed <u>lots and/or</u> structures similar to adjacent ones?		
(+2/-2) X 2	6. Is the traffic volume and character to be generated by the proposed use simila to the uses on properties that will be affected by proximity to parking lots, on- site roads, or access roads?		
(+2/-2) X 2	7. Is the potential impact on adjacent properties due to the consuming or emission of any resource or substance compatible with that of existing uses?		
(+2/-2) X 2	8. Is the proposed use compatible with the abilities of public agencies to provide service or of public facilities to accommodate the proposed use demands on utilities, fire and police protection, schools, roads, traffic control, parks, and open areas?		
(+2/-2) X 2	9. Is the proposed use cost effective when comparing the cost for providing public services and improving public facilities to the increases in public revenue from the improved property?		
Sub-Total (+)	12		
Sub-Total ()	महित्र स्थित		
Total Score			

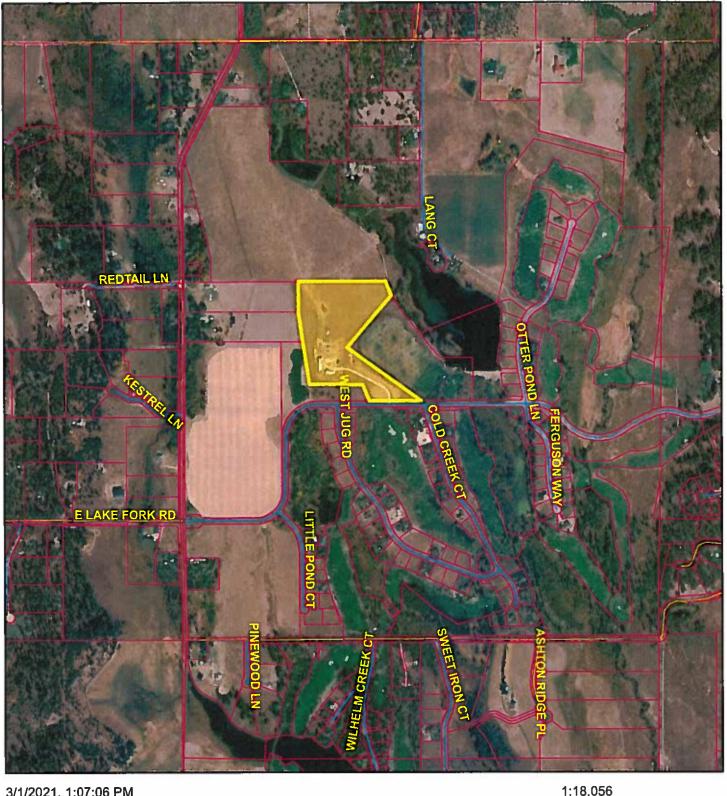
The resulting values for each questions shall be totaled so that each land use and development proposal receives a single final score.

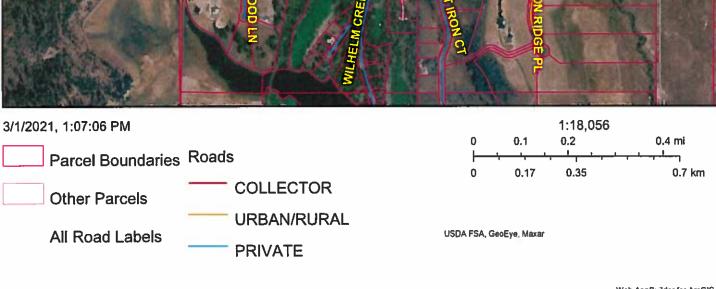
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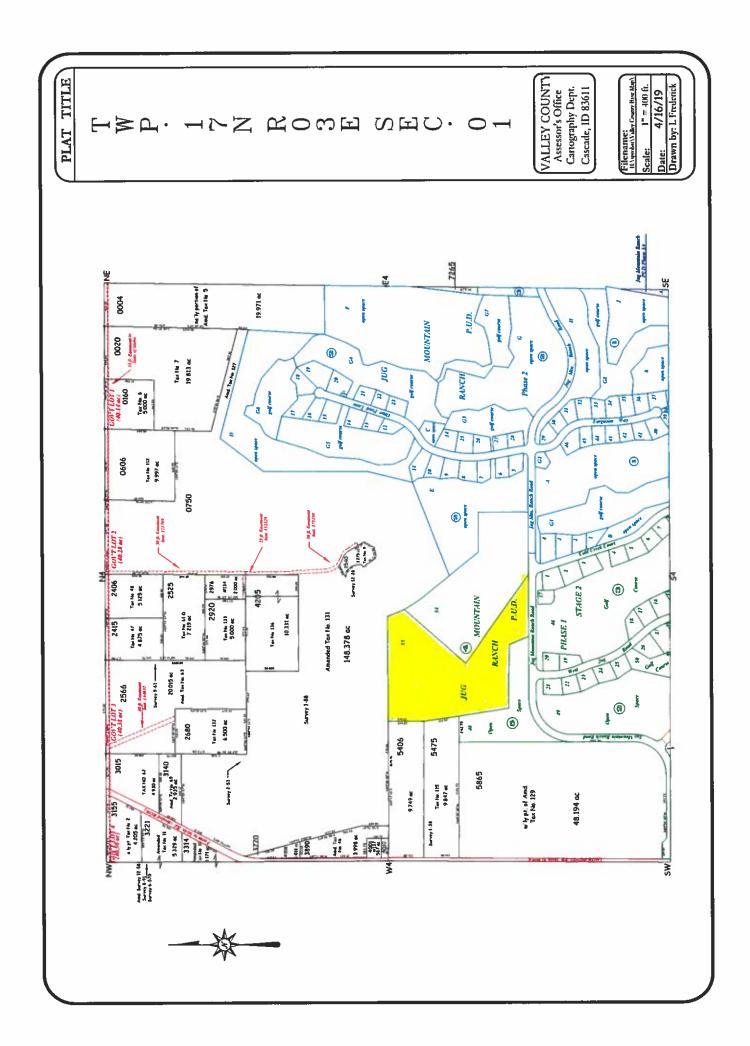
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YES/NO X Value	Use Matrix Values:
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(+2/-2) <u>// × 2 / 2 </u>	2. Is the proposed use compatible with the other adjacent land uses (total and average)? **Gold Coarse**
(+2/-2) <u>+/</u> X 1 <u>+/</u>	3. Is the proposed use generally compatible with the overall land use in the local vicinity? Lu / 2 and / Ul / Ler
(+21-2) <u>H</u> x 3 <u>F3</u>	Site Specific Evaluation (Impacts and Proposed Mitigation) 4. Is the property large enough, does the existence of wooded area, or does the lay of the land help to minimize any potential impacts the proposed use may have on adjacent uses? **The size of scale of proposed of and/or structures similar to adjacent ones?** Size of scale of proposed of and/or structures similar to adjacent ones?**
(+2/-2) +2 X 1 +2	Is the size or scale of proposed lots and/or structures similar to adjacent ones?
(+2/-2) 12 X 2 14	6. Is the traffic volume and character to be generated by the proposed use similar to the uses on properties that will be affected by proximity to parking lots, on-site roads, or access roads?
(+21-2) +2x 2 +4	7. Is the potential impact on adjacent properties due to the consuming or emission of any resource or substance compatible with that of existing uses?
(+21-2) +2 × 2 +4	8. Is the proposed use compatible with the abilities of public agencies to provide service or of public facilities to accommodate the proposed use demands on utilities, fire and police protection, schools, roads, traffic control, parks, and open areas?
(+2/-2) tv x 2 tf	9. Is the proposed use cost effective when comparing the cost for providing public services and improving public facilities to the increases in public revenue from the improved property?
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Total Score +20	

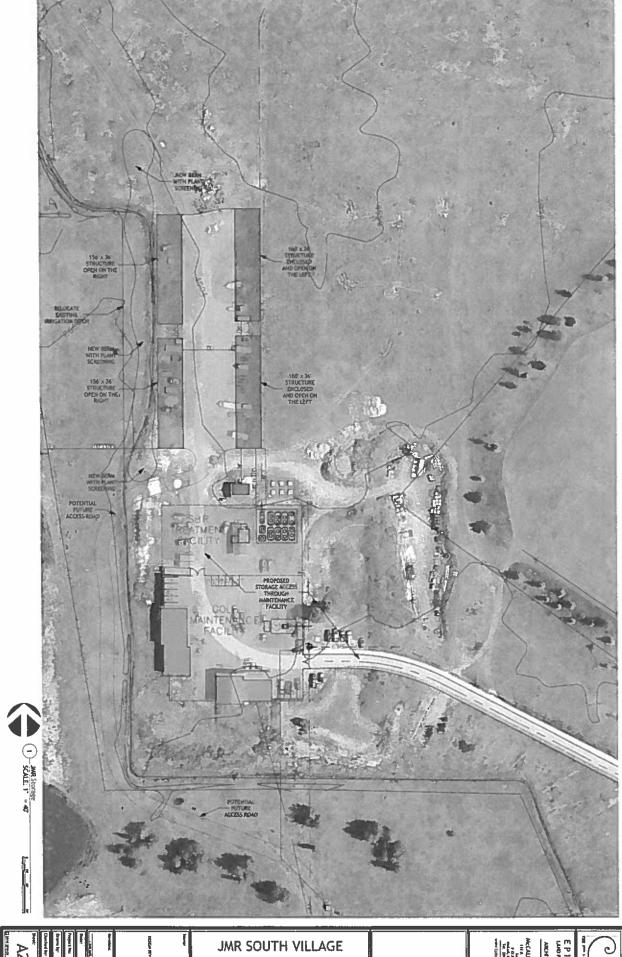
The resulting values for each questions shall be totaled so that each land use and development proposal receives a single final score.

C.U.P. 21-07 vicinity









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ACT BAD TO COMMENT.

JUG MOUNTAIN RANCH McCALL, IDAHO 83638 E P I K O S

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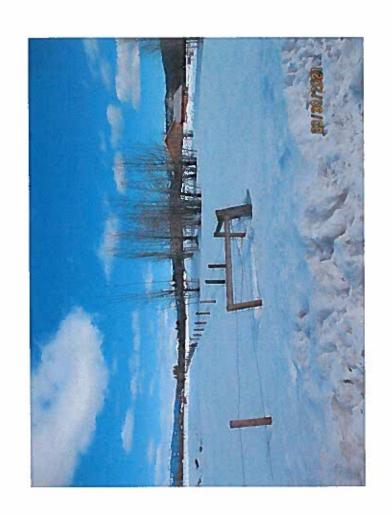
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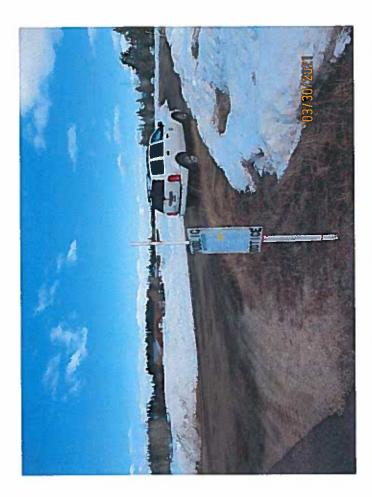
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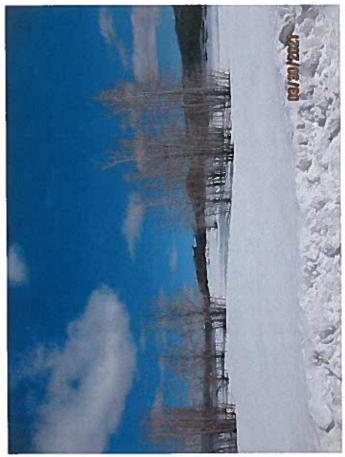
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		CENTRAL Valley County Transmittal DISTRICT Division of Community and Environmental Health HEALTH	Return to: Cascade Donnelly					
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1		ditional Use # CUP 21-07	☐ McCall Impa					
1		iminary / Final / Short Plat Dag Many Storner Unde	Valley Coun					
'	101							
L		The par Runch phase 1 strage 2 Block 4 Lot 55.						
	l.	We have No Objections to this Proposal.						
	2.	We recommend Denial of this Proposal.						
Ц	3.	Specific knowledge as to the exact type of use must be provided before we can comment on this Pr	oposal.					
	4. We will require more data concerning soil conditions on this Proposal before we can comment.							
	5.	Before we can comment concerning individual sewage disposal, we will require more data concerning of: high seasonal ground water waste flow characteristics other	•					
	6	This office may require a study to assess the impact of nutrients and pathogens to receiving ground waters.	waters and surface					
	7.	This project shall be reviewed by the Idaho Department of Water Resources concerning well construavailability.	uction and water					
	8.	After written approvals from appropriate entities are submitted, we can approve this proposal for:	24					
		central sewage community sewage system community interim sewage central water individual sewage individual water	water well					
П	٥	The following plants) must be submitted to and approved by the Idela Danish and approved by						
<u></u> 1	Э.	The following plan(s) must be submitted to and approved by the Idaho Department of Environment central sewage	7.1. 13. ⁴					
	10.	Run-off is not to create a mosquito breeding problem						
	11.	This Department would recommend deferral until high seasonal ground water can be determined if considerations indicate approval.	Other					
	12.	If restroom facilities are to be installed, then a sewage system MUST be installed to meet Idaho Stal Regulations.	te Sewage					
	13.	We will require plans be submitted for a plan review for any: food establishment swimming pools or spas child care of grocery store	center					
囡	14.	Wer hove no objection to the proposal as long as it does	a sain Francis					
		any facet of the senser treatment of disposal face life	iou in paci					
	Reviewed By:							
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1445 N Orchard Street, Boise, ID 83706 (208) 373-0550

Brad Little, Governor Jess Byrne, Director

March 19, 2021

By e-mail: cherrick@co.valley.id.us

Valley County Planning & Zoning Commission P.O. Box 1350 Cascade, Idaho 83611-1350

Subject:

Jug Mountain Ranch Storage Units, CUP 21-07

Dear Ms. Herrick:

Thank you for the opportunity to respond to your request for comment. While DEQ does not review projects on a project-specific basis, we attempt to provide the best review of the information provided. DEQ encourages agencies to review and utilize the Idaho Environmental Guide to assist in addressing project-specific conditions that may apply. This guide can be found at: deq.idaho.gov/assistance-resources/environmental-guide-for-local-govts.

The following information does not cover every aspect of this project; however, we have the following general comments to use as appropriate:

1. AIR QUALITY

- Please review IDAPA 58.01.01 for all rules on Air Quality, especially those regarding fugitive dust (58.01.01.651), trade waste burning (58.01.01.600-617), and odor control plans (58.01.01.776).
- All property owners, developers, and their contractor(s) must ensure that reasonable controls
 to prevent fugitive dust from becoming airborne are utilized during all phases of construction
 activities per IDAPA 58.01.01.651.
- DEQ recommends the city/county require the development and submittal of a dust prevention and control plan for all construction projects prior to final plat approval. Dust prevention and control plans incorporate appropriate best management practices to control fugitive dust that may be generated at sites.
- Citizen complaints received by DEQ regarding fugitive dust from development and construction activities approved by cities or counties will be referred to the city/county to address under their ordinances.

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• Per IDAPA 58.01.01.600-617, the open burning of any construction waste is prohibited. The property owner, developer, and their contractor(s) are responsible for ensuring no prohibited open burning occurs during construction.

For questions, contact David Luft, Air Quality Manager, at (208) 373-0550.

2. WASTEWATER AND RECYCLED WATER

- DEQ recommends verifying that there is adequate sewer to serve this project prior to approval. Please contact the sewer provider for a capacity statement, declining balance report, and willingness to serve this project.
- IDAPA 58.01.16 and IDAPA 58.01.17 are the sections of Idaho rules regarding wastewater and
 recycled water. Please review these rules to determine whether this or future projects will
 require DEQ approval. IDAPA 58.01.03 is the section of Idaho rules regarding subsurface
 disposal of wastewater. Please review this rule to determine whether this or future projects
 will require permitting by the district health department.
- All projects for construction or modification of wastewater systems require preconstruction approval. Recycled water projects and subsurface disposal projects require separate permits as well.
- DEQ recommends that projects be served by existing approved wastewater collection systems or a centralized community wastewater system whenever possible. Please contact DEQ to discuss potential for development of a community treatment system along with best management practices for communities to protect ground water.
- DEQ recommends that cities and counties develop and use a comprehensive land use
 management plan, which includes the impacts of present and future wastewater management
 in this area. Please schedule a meeting with DEQ for further discussion and recommendations
 for plan development and implementation.

For questions, contact Valerie Greear, Water Quality Engineering Manager at (208) 373-0550.

3. DRINKING WATER

- DEQ recommends verifying that there is adequate water to serve this project prior to approval.
 Please contact the water provider for a capacity statement, declining balance report, and willingness to serve this project.
- IDAPA 58.01.08 is the section of Idaho rules regarding public drinking water systems. Please review these rules to determine whether this or future projects will require DEQ approval.
- All projects for construction or modification of public drinking water systems require preconstruction approval.
- DEQ recommends verifying if the current and/or proposed drinking water system is a regulated public drinking water system (refer to the DEQ website at: <u>deq.idaho.gov/water-quality/drinking-water.aspx</u>). For non-regulated systems, DEQ recommends annual testing for total coliform bacteria, nitrate, and nitrite.

- If any private wells will be included in this project, we recommend that they be tested for total coliform bacteria, nitrate, and nitrite prior to use and retested annually thereafter.
- DEQ recommends using an existing drinking water system whenever possible or construction
 of a new community drinking water system. Please contact DEQ to discuss this project and to
 explore options to both best serve the future residents of this development and provide for
 protection of ground water resources.
- DEQ recommends cities and counties develop and use a comprehensive land use management plan which addresses the present and future needs of this area for adequate, safe, and sustainable drinking water. Please schedule a meeting with DEQ for further discussion and recommendations for plan development and implementation.

For questions, contact Valerie Greear, Water Quality Engineering Manager at (208) 373-0550.

4. SURFACE WATER

- A DEQ short-term activity exemption (STAE) from this office is required if the project will
 involve de-watering of ground water during excavation and discharge back into surface water,
 including a description of the water treatment from this process to prevent excessive sediment
 and turbidity from entering surface water.
- Please contact DEQ to determine whether this project will require a National Pollution
 Discharge Elimination System (NPDES) Permit. A Construction General Permit from EPA may be
 required if this project will disturb one or more acres of land, or will disturb less than one acre
 of land but are part of a common plan of development or sale that will ultimately disturb one
 or more acres of land.
- If this project is near a source of surface water, DEQ requests that projects incorporate
 construction best management practices (BMPs) to assist in the protection of Idaho's water
 resources. Additionally, please contact DEQ to identify BMP alternatives and to determine
 whether this project is in an area with Total Maximum Daily Load stormwater permit
 conditions.
- The Idaho Stream Channel Protection Act requires a permit for most stream channel
 alterations. Please contact the Idaho Department of Water Resources (IDWR), Western
 Regional Office, at 2735 Airport Way, Boise, or call (208) 334-2190 for more information.
 Information is also available on the IDWR website at: https://idwr.idaho.gov/streams/stream-channel-alteration-permits.html
- The Federal Clean Water Act requires a permit for filling or dredging in waters of the United States. Please contact the US Army Corps of Engineers, Boise Field Office, at 10095 Emerald Street, Boise, or call 208-345-2155 for more information regarding permits.
 - For questions, contact Lance Holloway, Surface Water Manager, at (208) 373-0550.

5. SOLID WASTE, HAZARDOUS WASTE AND GROUND WATER CONTAMINATION

 Solid Waste. No trash or other solid waste shall be buried, burned, or otherwise disposed of at the project site. These disposal methods are regulated by various state regulations including Idaho's Solid Waste Management Regulations and Standards (IDAPA 58.01.06), Rules and Regulations for Hazardous Waste (IDAPA 58.01.05), and Rules and Regulations for the Prevention of Air Pollution (IDAPA 58.01.01). Inert and other approved materials are also defined in the Solid Waste Management Regulations and Standards

- Hazardous Waste. The types and number of requirements that must be complied with under
 the federal Resource Conservations and Recovery Act (RCRA) and the Idaho Rules and Standards
 for Hazardous Waste (IDAPA 58.01.05) are based on the quantity and type of waste generated.
 Every business in Idaho is required to track the volume of waste generated, determine whether
 each type of waste is hazardous, and ensure that all wastes are properly disposed of according
 to federal, state, and local requirements.
- Water Quality Standards. Site activities must comply with the Idaho Water Quality Standards (IDAPA 58.01.02) regarding hazardous and deleterious-materials storage, disposal, or accumulation adjacent to or in the immediate vicinity of state waters (IDAPA 58.01.02.800); and the cleanup and reporting of oil-filled electrical equipment (IDAPA 58.01.02.849); hazardous materials (IDAPA 58.01.02.850); and used-oil and petroleum releases (IDAPA 58.01.02.851 and 852). Petroleum releases must be reported to DEQ in accordance with IDAPA 58.01.02.851.01 and 04. Hazardous material releases to state waters, or to land such that there is likelihood that it will enter state waters, must be reported to DEQ in accordance with IDAPA 58.01.02.850.
- Ground Water Contamination. DEQ requests that this project comply with Idaho's Ground
 Water Quality Rules (IDAPA 58.01.11), which states that "No person shall cause or allow the
 release, spilling, leaking, emission, discharge, escape, leaching, or disposal of a contaminant into
 the environment in a manner that causes a ground water quality standard to be exceeded,
 injures a beneficial use of ground water, or is not in accordance with a permit, consent order or
 applicable best management practice, best available method or best practical method."

For questions, contact Albert Crawshaw, Waste & Remediation Manager, at (208) 373-0550.

6. ADDITIONAL NOTES

- If an underground storage tank (UST) or an aboveground storage tank (AST) is identified at the site, the site should be evaluated to determine whether the UST is regulated by DEQ. EPA regulates ASTs. UST and AST sites should be assessed to determine whether there is potential soil and ground water contamination. Please call DEQ at (208) 373-0550, or visit the DEQ website deq.idaho.gov/waste-mgmt-remediation/storage-tanks.aspx for assistance.
- If applicable to this project, DEQ recommends that BMPs be implemented for any of the following conditions: wash water from cleaning vehicles, fertilizers and pesticides, animal facilities, composted waste, and ponds. Please contact DEQ for more information on any of these conditions.

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We look forward to working with you in a proactive manner to address potential environmental impacts that may be within our regulatory authority. If you have any questions, please contact me, or any of our technical staff at (208) 373-0550.

Sincerely,

Aaron Scheff

Regional Administrator DEQ-Boise Regional Office

EDMS#: 2021AEK42